

CITY OF OPELOUSAS, LOUISIANA

Financial Report

Year Ended August 31, 2019

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INDEPENDENT AUDITOR'S REPORT

The Honorable Julius Alsandor, Mayor
and Members of the Board of Aldermen
City of Opelousas, Louisiana

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Opelousas, Louisiana, as of and for the year ended August 31, 2019, and the related notes to the financial statements, which collectively comprise the City of Opelousas, Louisiana's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Opelousas, Louisiana, as of August 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, schedule of employer's share of net pension liability, and schedule of employer contributions on pages 52 - 57 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The City of Opelousas, Louisiana has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement to the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Opelousas, Louisiana's basic financial statements. The combining statements included in other supplementary information are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion these combining statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated February 20, 2020, on our consideration of the City of Opelousas, Louisiana's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Opelousas, Louisiana's internal control over financial reporting and compliance.

Kolder, Slaven & Company, LLC
Certified Public Accountants

Ville Platte, Louisiana
February 20, 2020

BASIC FINANCIAL STATEMENTS

**GOVERNMENT-WIDE
FINANCIAL STATEMENTS (GWFS)**

CITY OF OPELOUSAS, LOUISIANA

Statement of Net Position
August 31, 2019

	Governmental Activities	Business-Type Activities	Total
ASSETS			
Cash and interest-bearing deposits	\$ 1,285,078	\$ 208,526	\$ 1,493,604
Receivables, net	177,543	1,570,379	1,747,922
Internal balances	2,588,644	(2,588,644)	-
Due from other governmental units	112,522	163,875	276,397
Inventory	59,564	40,036	99,600
Prepaid items	74,082	6,248	80,330
Restricted assets:			
Cash and interest-bearing deposits	5,365	2,183,854	2,189,219
Capital assets:			
Land and construction in progress	2,065,779	667,668	2,733,447
Capital assets, net	<u>14,533,433</u>	<u>18,983,610</u>	<u>33,517,043</u>
Total assets	<u>20,902,010</u>	<u>21,235,552</u>	<u>42,137,562</u>
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows of resources related to pensions	<u>3,577,339</u>	<u>331,713</u>	<u>3,909,052</u>
LIABILITIES			
Accounts payable and accrued expenses	1,568,163	663,913	2,232,076
Interest payable	34,831	-	34,831
Due to other government units	380,552	-	380,552
Claims payable	1,139,074	-	1,139,074
Customers' meter deposits	-	564,131	564,131
Taxes paid under protest	3,133	-	3,133
Long-term liabilities:			
Compensated absences payable	1,264,518	53,430	1,317,948
Bonds, notes, and leases due within one year	515,476	1,280,000	1,795,476
Bonds, notes, and leases due after one year	3,378,929	7,200,885	10,579,814
Net pension liability	<u>21,473,973</u>	<u>2,140,581</u>	<u>23,614,554</u>
Total liabilities	<u>29,758,649</u>	<u>11,902,940</u>	<u>41,661,589</u>
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows of resources related to pensions	<u>2,064,688</u>	<u>74,272</u>	<u>2,138,960</u>
NET POSITION			
Net investment in capital assets	20,498,617	11,170,393	31,669,010
Restricted for:			
Insurance claims	318,755	-	318,755
Sales tax dedications	1,613,058	-	1,613,058
Debt service	38,864	911,800	950,664
Construction	-	201,312	201,312
Grant provisions	-	266,543	266,543
Unrestricted (deficit)	<u>(29,813,282)</u>	<u>(2,959,995)</u>	<u>(32,773,277)</u>
Total net position	<u>\$ (7,343,988)</u>	<u>\$ 9,590,053</u>	<u>\$ 2,246,065</u>

The accompanying notes are an integral part of the basic financial statements.

CITY OF OPELOUSAS, LOUISIANA

Statement of Activities
For the Year Ended August 31, 2019

Activities	Expenses	Program Revenues			Net (Expense) Revenues and Changes in Net Position		Total
		Fees, Fines, and Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	
Governmental activities:							
General government	\$ 3,674,788	\$ -	\$ 13,919	\$ -	\$ (3,660,869)	\$ -	\$ (3,660,869)
Public safety	11,300,017	206,351	537,810	5,813	(10,550,043)	-	(10,550,043)
Public works	2,596,524	6,605	-	-	(2,589,919)	-	(2,589,919)
Health & welfare	609,620	160,537	-	-	(449,083)	-	(449,083)
Culture and recreation	1,762,980	174,246	405	-	(1,588,329)	-	(1,588,329)
Economic development	101,727	-	-	-	(101,727)	-	(101,727)
Insurance claims and costs	1,072,496	-	-	-	(1,072,496)	-	(1,072,496)
Interest and fees on debt	199,165	-	-	-	(199,165)	-	(199,165)
Total governmental activities	<u>21,317,317</u>	<u>547,739</u>	<u>552,134</u>	<u>5,813</u>	<u>(20,211,631)</u>	<u>-</u>	<u>(20,211,631)</u>
Business-type activities:							
Electric Light and Waterworks	3,877,571	5,526,654	-	-	-	1,649,083	1,649,083
Sewer	1,704,030	1,760,825	-	419,249	-	476,044	476,044
ORECD	29	-	-	-	-	(29)	(29)
Total business-type activities	<u>5,581,630</u>	<u>7,287,479</u>	<u>-</u>	<u>419,249</u>	<u>-</u>	<u>2,125,098</u>	<u>2,125,098</u>
Total	<u>\$ 26,898,947</u>	<u>\$ 7,835,218</u>	<u>\$ 552,134</u>	<u>\$ 425,062</u>	<u>\$ (20,211,631)</u>	<u>\$ 2,125,098</u>	<u>\$ (18,086,533)</u>
General revenues:							
Taxes -							
Ad valorem taxes, levied for general purposes					1,030,906	-	1,030,906
Sales and use taxes, levied for general purposes					9,577,094	-	9,577,094
Franchise taxes					1,471,763	-	1,471,763
Hotel/motel taxes					151,815	-	151,815
Interest and investment earnings					10,745	27,627	38,372
Occupational licenses and other permits					923,931	-	923,931
Racino income					190,920	-	190,920
Video poker revenue					43,286	-	43,286
State beer tax					38,341	-	38,341
Insurance rebate					71,104	-	71,104
Nonemployer pension contribution					566,828	31,852	598,680
Miscellaneous					315,077	22,655	337,732
Transfers					3,956,951	(3,956,951)	-
Total general revenues and transfers					<u>18,348,761</u>	<u>(3,874,817)</u>	<u>14,473,944</u>
Change in net position					(1,862,870)	(1,749,719)	(3,612,589)
Net position - September 1, 2018					<u>(5,481,118)</u>	<u>11,339,772</u>	<u>5,858,654</u>
Net position - August 31, 2019					<u>\$ (7,343,988)</u>	<u>\$ 9,590,053</u>	<u>\$ 2,246,065</u>

The accompanying notes are an integral part of the basic financial statements.

FUND FINANCIAL STATEMENTS (FFS)

CITY OF OPELOUSAS, LOUISIANA

Balance Sheet
 Governmental Funds
 August 31, 2019

	<u>General</u>	<u>Sales Tax Special Revenue</u>	<u>Other Governmental</u>	<u>Total</u>
ASSETS				
Cash and cash equivalents	\$ 305,814	\$ 914,180	\$ 41,873	\$ 1,261,867
Receivables	177,424	-	-	177,424
Due from other funds	4,060,211	700,000	238,615	4,998,826
Due from other governmental units	112,522	-	-	112,522
Inventory	59,564	-	-	59,564
Prepaid expense	3,124	-	-	3,124
Restricted assets:				
Interest-bearing deposits	<u>5,365</u>	<u>-</u>	<u>-</u>	<u>5,365</u>
Total assets	<u>\$4,724,024</u>	<u>\$ 1,614,180</u>	<u>\$ 280,488</u>	<u>\$ 6,618,692</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES				
Liabilities:				
Accounts payable and accrued expenses	\$ 1,544,775	\$ 1,122	\$ 1,029	\$ 1,546,926
Contracts and retainage payable	19,810	-	-	19,810
Taxes paid under protest	3,133	-	-	3,133
Due to other funds	678,830	-	5	678,835
Due to other governmental units	<u>380,552</u>	<u>-</u>	<u>-</u>	<u>380,552</u>
Total liabilities	<u>2,627,100</u>	<u>1,122</u>	<u>1,034</u>	<u>2,629,256</u>
Deferred inflows of resources:				
Unavailable revenue	<u>28,212</u>	<u>-</u>	<u>-</u>	<u>28,212</u>
Fund balances:				
Nonspendable	62,688	-	-	62,688
Restricted - debt service	-	-	38,864	38,864
Restricted - sales tax dedications	-	1,613,058	-	1,613,058
Assigned - capital expenditures	-	-	218,277	218,277
Assigned - health and welfare	-	-	11,481	11,481
Assigned - public safety	-	-	10,832	10,832
Unassigned	<u>2,006,024</u>	<u>-</u>	<u>-</u>	<u>2,006,024</u>
Total fund balances	<u>2,068,712</u>	<u>1,613,058</u>	<u>279,454</u>	<u>3,961,224</u>
Total liabilities and fund balances	<u>\$4,724,024</u>	<u>\$ 1,614,180</u>	<u>\$ 280,488</u>	<u>\$ 6,618,692</u>

The accompanying notes are an integral part of the basic financial statements.

CITY OF OPELOUSAS, LOUISIANA

Reconciliation of the Governmental Funds Balance Sheet
to the Statement of Net Position
August 31, 2019

Total fund balances for governmental funds at August 31, 2019		\$ 3,961,224
Total net position reported for governmental activities in the statement of net position is different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Those assets consist of:		
Construction in progress	\$ 229,250	
Land	1,836,529	
Buildings, net of \$4,436,611 accumulated depreciation	4,202,723	
Improvements other than buildings, net of \$10,889,632 accumulated depreciation	7,472,590	
Equipment and machinery, net of \$5,923,980 accumulated depreciation	<u>2,858,120</u>	16,599,212
The deferred outflows of contributions to retirement systems are not a use of current resources, and therefore, are not reported in the funds.		
		3,577,339
Some liabilities are not due and payable from current financial resources and are, therefore not reported in the funds. These liabilities consist of the following:		
Capital lease payable	(1,374,405)	
Bonds payable	(2,520,000)	
Compensated absences	(1,264,518)	
Interest payable	(34,831)	
Net pension liability	<u>(21,473,973)</u>	(26,667,727)
The deferred inflows of contributions to the retirement systems are not payable from available resources and, therefore, are not reported in the funds.		
		(2,064,688)
Some of the City's revenues will be collected after year-end, but are not available soon enough to pay for the current period's expenditures, and therefore, are reported as deferred inflows at the fund level.		
Unavailable revenue - delinquent ad valorem taxes		28,212
Net position of the group self-insurance internal service funds		<u>(2,777,560)</u>
Total net position of governmental activities at August 31, 2019		<u>\$ (7,343,988)</u>

The accompanying notes are an integral part of the basic financial statements.

CITY OF OPELOUSAS, LOUISIANA

Statement of Revenues, Expenditures, and Changes in Fund Balances -
 Governmental Funds
 For the Year Ended August 31, 2019

	General	Sales Tax Special Revenue	Other Governmental	Total
Revenues:				
Taxes	\$ 2,649,044	\$ 9,577,094	\$ -	\$ 12,226,138
Licenses and permits	923,931	-	-	923,931
Intergovernmental	1,022,437	-	5,931	1,028,368
Charges for services	367,357	-	-	367,357
Fines and forfeits	45,867	-	-	45,867
Investment earnings	6,180	3,236	319	9,735
Other	379,882	-	-	379,882
Total revenues	<u>5,394,698</u>	<u>9,580,330</u>	<u>6,250</u>	<u>14,981,278</u>
Expenditures:				
Current -				
General government	2,831,752	371,635	-	3,203,387
Public safety	10,046,732	-	5,565	10,052,297
Public works	1,788,415	-	-	1,788,415
Health and welfare	543,806	-	-	543,806
Culture and recreation	1,479,387	-	-	1,479,387
Economic development	91,223	-	-	91,223
Capital outlay	2,274,733	-	636,704	2,911,437
Debt service -				
Principal retirement	500,595	-	-	500,595
Interest and fiscal charges	164,334	-	-	164,334
Total expenditures	<u>19,720,977</u>	<u>371,635</u>	<u>642,269</u>	<u>20,734,881</u>
Excess (deficiency) of revenues over expenditures	<u>(14,326,279)</u>	<u>9,208,695</u>	<u>(636,019)</u>	<u>(5,753,603)</u>
Other financing sources (uses):				
Proceeds from capital lease	1,500,000	-	-	1,500,000
Sale of capital assets	5,000	-	-	5,000
Transfers in	14,269,484	-	988,830	15,258,314
Transfers out	(778,641)	(10,760,363)	-	(11,539,004)
Total other financing sources (uses)	<u>14,995,843</u>	<u>(10,760,363)</u>	<u>988,830</u>	<u>5,224,310</u>
Net changes in fund balances	669,564	(1,551,668)	352,811	(529,293)
Fund balances (deficit), beginning	<u>1,399,148</u>	<u>3,164,726</u>	<u>(73,357)</u>	<u>4,490,517</u>
Fund balances, ending	<u>\$ 2,068,712</u>	<u>\$ 1,613,058</u>	<u>\$ 279,454</u>	<u>\$ 3,961,224</u>

The accompanying notes are an integral part of the basic financial statements.

CITY OF OPELOUSAS, LOUISIANA

Reconciliation of the Statement of Revenues, Expenditures, and
Changes in Fund Balances of Governmental Funds
to the Statement of Activities
For the Year Ended August 31, 2019

Total net changes in fund balances for the year ended August 31, 2019 per the
statement of revenues, expenditures and changes in fund balances \$ (529,293)

The change in net position reported for governmental activities in the
statement of activities is different because:

Governmental funds report capital outlays as expenditures. However,
in the statement of activities, the cost of those assets is allocated over
their estimated useful lives and reported as depreciation expense.

Capital outlay which is considered expenditures on the statement of revenues, expenditures and changes in fund balances	\$ 2,601,766	
Depreciation expense for the year ended August 31, 2019	(1,014,853)	
Disposal of capital assets	<u>(5,000)</u>	1,581,913

Bond and capital lease proceeds are reported as financing sources in
governmental funds and thus contribute to the change in fund balance.
In the statement of net position, however, issuing debt increases long-
term liabilities and does not affect the statement of activities. Similarly,
repayment of principal and capital leases are recorded as expenditures
in the governmental funds but reduce liability in the statement of net
position. Also, governmental funds report the effect of premiums,
discounts, and similar items when debt is first issued, whereas these
amounts are deferred and amortized in the statement of activities:

Proceeds from issuance of debt received	(1,500,000)	
Repayment of long-term debt	<u>500,595</u>	(999,405)

Some expenses reported in the statement of activities do not require the
use of current financial resources and therefore, are not reported as
expenditures in the governmental funds.

Compensated absences	(234,158)	
Interest payable	(34,831)	
Net pension liability	<u>(761,631)</u>	(1,030,620)

Some of the City's revenues will be collected after year-end, but are
not available soon enough to pay for the current period's expenditures,
and therefore, are reported as deferred inflows of resources at the
fund level.

Net change in unavailable revenues - delinquent ad valorem taxes		(51,620)
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Net income (loss) of group self-insurance internal service fund		<u>(833,845)</u>
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Total changes in net position for the year ended August 31, 2019 per the
Statement of Activities \$ (1,862,870)

The accompanying notes are an integral part of the basic financial statements.

CITY OF OPELOUSAS, LOUISIANA

Statement of Net Position - Proprietary Funds
August 31, 2019

	Business -Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Electric Light and Waterworks	Sewer	Other Enterprise Funds	Total Enterprise Funds	
ASSETS					
Current assets:					
Cash and interest-bearing deposits	\$ 776	\$ -	\$ 207,750	\$ 208,526	\$ 23,211
Receivables, net					
Customers	640,792	663,773	-	1,304,565	-
Notes	-	-	58,796	58,796	-
Other	207,018	-	-	207,018	119
Due from other governmental units	-	163,875	-	163,875	-
Due from other funds	216,010	50,420	-	266,430	301,616
Inventories	39,606	430	-	40,036	-
Prepaid items	3,124	3,124	-	6,248	70,958
Total current assets	<u>1,107,326</u>	<u>881,622</u>	<u>266,546</u>	<u>2,255,494</u>	<u>395,904</u>
Noncurrent assets:					
Restricted assets -					
Cash and interest-bearing deposits	2,183,854	-	-	2,183,854	-
Capital assets, net of accumulated depreciation	9,938,156	9,713,122	-	19,651,278	-
Total noncurrent assets	<u>12,122,010</u>	<u>9,713,122</u>	<u>-</u>	<u>21,835,132</u>	<u>-</u>
Total assets	<u>13,229,336</u>	<u>10,594,744</u>	<u>266,546</u>	<u>24,090,626</u>	<u>395,904</u>
DEFERRED OUTFLOWS OF RESOURCES					
Deferred outflows of resources related to pensions	256,718	74,995	-	331,713	-
LIABILITIES					
Current liabilities (payable from current assets):					
current assets)					
Accounts payable	260,076	173,842	-	433,918	1,427
Claims payable	-	-	-	-	1,139,074
Due to other funds	1,457,934	1,397,137	3	2,855,074	2,032,963
Total	<u>1,718,010</u>	<u>1,570,979</u>	<u>3</u>	<u>3,288,992</u>	<u>3,173,464</u>
Current liabilities (payable from restricted assets):					
restricted assets)					
Revenue bonds payable	745,000	535,000	-	1,280,000	-
Construction payable	-	229,995	-	229,995	-
Customers' meter deposits	564,131	-	-	564,131	-
Total	<u>1,309,131</u>	<u>764,995</u>	<u>-</u>	<u>2,074,126</u>	<u>-</u>
Total current liabilities	<u>3,027,141</u>	<u>2,335,974</u>	<u>3</u>	<u>5,363,118</u>	<u>3,173,464</u>
Noncurrent liabilities:					
Revenue bonds payable	3,190,000	4,010,885	-	7,200,885	-
Net pension liability	1,665,547	475,034	-	2,140,581	-
Compensated absences	49,979	3,451	-	53,430	-
Total noncurrent liabilities	<u>4,905,526</u>	<u>4,489,370</u>	<u>-</u>	<u>9,394,896</u>	<u>-</u>
Total liabilities	<u>7,932,667</u>	<u>6,825,344</u>	<u>3</u>	<u>14,758,014</u>	<u>3,173,464</u>
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows of resources related to pensions	57,466	16,806	-	74,272	-
NET POSITION					
Net investment in capital assets	6,003,156	5,167,237	-	11,170,393	-
Restricted for:					
Insurance claims	-	-	-	-	318,755
Bond retirement	911,800	-	-	911,800	-
Construction	201,312	-	-	201,312	-
Grant provisions	-	-	266,543	266,543	-
Unrestricted (deficit)	<u>(1,620,347)</u>	<u>(1,339,648)</u>	<u>-</u>	<u>(2,959,995)</u>	<u>(3,096,315)</u>
Total net position	<u>\$ 5,495,921</u>	<u>\$ 3,827,589</u>	<u>\$ 266,543</u>	<u>\$ 9,590,053</u>	<u>\$(2,777,560)</u>

The accompanying notes are an integral part of the basic financial statements.

CITY OF OPELOUSAS, LOUISIANA

Statement of Revenues, Expenses, and Changes in Fund Net Position
 Proprietary Funds
 For the Year Ended August 31, 2019

	Business -Type Activities - Enterprise Funds			Total Enterprise Funds	Governmental Activities - Internal Service Funds
	Electric Light and Waterworks	Sewer	Other Enterprise Funds		
Operating revenues:					
Charges for services					
Utilities	\$ 5,095,831	\$ 1,721,186	\$ -	\$ 6,817,017	\$ -
Interest	-	-	1,425	1,425	-
Premiums	-	-	-	-	2,990,450
Other	96,749	39,639	-	136,388	26,773
Total operating revenues	<u>5,192,580</u>	<u>1,760,825</u>	<u>1,425</u>	<u>6,954,830</u>	<u>3,017,223</u>
Operating expenses:					
Personal services	1,237,861	331,027	-	1,568,888	-
Supplies and materials	466,695	47,541	29	514,265	-
Other services and charges	769,860	526,655	-	1,296,515	4,089,719
Repairs and maintenance	435,025	219,570	-	654,595	-
Depreciation	768,370	401,020	-	1,169,390	-
Total operating expenses	<u>3,677,811</u>	<u>1,525,813</u>	<u>29</u>	<u>5,203,653</u>	<u>4,089,719</u>
Operating income (loss)	<u>1,514,769</u>	<u>235,012</u>	<u>1,396</u>	<u>1,751,177</u>	<u>(1,072,496)</u>
Nonoperating revenues (expenses):					
Investment income	26,137	65	-	26,202	1,010
Cleco surcharge	345,707	-	-	345,707	-
Miscellaneous	11,022	-	-	11,022	-
Nonemployer pension contribution	24,953	6,899	-	31,852	-
Interest and fiscal charges	(199,760)	(178,217)	-	(377,977)	-
Total nonoperating revenues (expenses)	<u>208,059</u>	<u>(171,253)</u>	<u>-</u>	<u>36,806</u>	<u>1,010</u>
Income (loss) before contributions and transfers	1,722,828	63,759	1,396	1,787,983	(1,071,486)
Capital contributions	-	419,249	-	419,249	-
Income (loss) before transfers	<u>1,722,828</u>	<u>483,008</u>	<u>1,396</u>	<u>2,207,232</u>	<u>(1,071,486)</u>
Operating transfers in (out)					
Transfers in	89	276,180	-	276,269	237,641
Transfers out	(3,595,556)	(637,664)	-	(4,233,220)	-
Total operating transfers in (out)	<u>(3,595,467)</u>	<u>(361,484)</u>	<u>-</u>	<u>(3,956,951)</u>	<u>237,641</u>
Change in net position	(1,872,639)	121,524	1,396	(1,749,719)	(833,845)
Net position, beginning	<u>7,368,560</u>	<u>3,706,065</u>	<u>265,147</u>	<u>11,339,772</u>	<u>(1,943,715)</u>
Net position, ending	<u>\$ 5,495,921</u>	<u>\$ 3,827,589</u>	<u>\$ 266,543</u>	<u>\$ 9,590,053</u>	<u>\$ (2,777,560)</u>

The accompanying notes are an integral part of the basic financial statements.

CITY OF OPELOUSAS, LOUISIANA

Statement of Cash Flows
 Proprietary Funds
 For the Year Ended August 31, 2019

	Business -Type Activities - Enterprise Funds			Total Enterprise Funds	Governmental Activities - Internal Service Funds
	Electric Light and Waterworks	Sewer	Other Enterprise Funds		
Cash flows from operating activities:					
Cash received from customers	\$ 5,122,732	\$ 1,690,109	\$ 1,425	\$ 6,814,266	\$ 2,990,331
Other receipts	-	-	-	-	26,773
General and administrative expenses paid	-	-	-	-	(96,473)
Cash payments to suppliers for goods and services	(1,510,958)	(436,524)	(29)	(1,947,511)	(2,493,687)
Insurance paid	-	-	-	-	(1,411,696)
Cash payments to employees for services	(1,105,201)	(301,701)	-	(1,406,902)	-
Net cash provided (used) by operating activities	<u>2,506,573</u>	<u>951,884</u>	<u>1,396</u>	<u>3,459,853</u>	<u>(984,752)</u>
Cash flows from noncapital financial activities:					
financing activities:					
Cash received from other funds	(212,266)	225,760	-	13,494	849,680
Cash paid to other funds	(3,068,688)	14,152	1	(3,054,535)	-
Surcharge and other	<u>359,605</u>	<u>-</u>	<u>-</u>	<u>359,605</u>	<u>-</u>
Net cash provided (used) by noncapital financing activities	<u>(2,921,349)</u>	<u>239,912</u>	<u>1</u>	<u>(2,681,436)</u>	<u>849,680</u>
Cash flows from capital and related financing activities:					
Net purchase of fixed assets	(210,875)	(763,193)	-	(974,068)	-
Net principal on revenue bonds paid	(730,000)	(555,000)	-	(1,285,000)	-
Proceeds from grants	-	255,374	-	255,374	-
Interest on revenue bonds paid	<u>(199,760)</u>	<u>(178,217)</u>	<u>-</u>	<u>(377,977)</u>	<u>-</u>
Net cash used by capital and related financing activities	<u>(1,140,635)</u>	<u>(1,241,036)</u>	<u>-</u>	<u>(2,381,671)</u>	<u>-</u>
Cash flows from investing activities					
Interest on investments	<u>26,137</u>	<u>65</u>	<u>-</u>	<u>26,202</u>	<u>1,010</u>
Net increase (decrease) in cash and cash equivalents	(1,529,274)	(49,175)	1,397	(1,577,052)	(134,062)
Cash and cash equivalents, beginning of period	<u>3,713,904</u>	<u>49,175</u>	<u>206,353</u>	<u>3,969,432</u>	<u>157,273</u>
Cash and cash equivalents, end of period	<u>\$ 2,184,630</u>	<u>\$ -</u>	<u>\$ 207,750</u>	<u>\$ 2,392,380</u>	<u>\$ 23,211</u>

(continued)

CITY OF OPELOUSAS, LOUISIANA

Statement of Cash Flows
 Proprietary Funds (Continued)
 For the Year Ended August 31, 2019

	Business -Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Electric Light and Waterworks	Sewer	Other Enterprise Funds	Total Enterprise Funds	
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:					
Operating income (loss)	\$ 1,514,769	\$ 235,012	\$ 1,396	\$ 1,751,177	\$ (1,072,496)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:					
Depreciation	768,370	401,020	-	1,169,390	-
Pension expense	128,877	31,021	-	159,898	-
Change in assets and liabilities:					
Increase in accounts receivable	(83,796)	(70,716)	-	(154,512)	(119)
Increase in inventory	(625)	-	-	(625)	-
Increase in prepaid items	(3,124)	(3,124)	-	(6,248)	(70,958)
Increase (decrease) in accounts payable	180,885	130,371	-	311,256	(30,590)
Increase (decrease) in construction payable	(16,514)	229,995	-	213,481	-
Increase in claims payable	-	-	-	-	189,411
Increase in customers' meter deposits	13,948	-	-	13,948	-
Increase (decrease) in accrued compensated absences	3,783	(1,695)	-	2,088	-
Net cash provided (used) by operating activities	<u>\$ 2,506,573</u>	<u>\$ 951,884</u>	<u>\$ 1,396</u>	<u>\$ 3,459,853</u>	<u>\$ (984,752)</u>

The accompanying notes are an integral part of the basic financial statements

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements

(1) Summary of Significant Accounting Policies

The accompanying financial statements of the City of Opelousas, Louisiana (the City) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements. The accounting and reporting framework and the more significant accounting policies are discussed in subsequent subsections of this note.

A. Financial Reporting Entity

The City of Opelousas, Louisiana, was incorporated under the provisions of the Lawrason Act and operates under the Mayor-Board of Aldermen form of government.

As the municipal governing authority, for reporting purposes, the City of Opelousas, Louisiana is considered a separate financial reporting entity. The financial reporting entity consists of (a) the primary government (municipality), (b) organizations for which the primary government is financially accountable, (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete, and (d) organizations that are closely related to, or financially integrated with the primary government.

Section 2100 of the 2011 Governmental Accounting Standards Board (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, "Defining the Financial Reporting Entity" establishes criteria for determining which entities should be considered a component unit and, as such, part of the reporting entity for financial reporting purposes. The basic criteria are as follows:

1. Legal status of the potential component unit including the right to incur its own debt, levy its own taxes and charges, expropriate property in its own name, sue and be sued, and the right to buy, sell and lease property in its own name.
2. Whether the primary government's government authority (Mayor and Board of Aldermen) appoints a majority of board members of the potential component unit and is able to impose its will on the potential component unit or whether the potential component unit is fiscally dependent on the primary government.
3. Financial benefit/burden relationship between the primary government and the potential component unit.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

4. The nature and significance of the relationship between the potential component unit with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading.

The City is a primary government and has no component units. The accompanying financial statements present information only on the funds maintained by the City and do not present information on any other governmental unit.

B. Basis of Presentation

Government-Wide Financial Statements (GWFS)

The government-wide financial statements provide operational accountability information for the City as an economic unit. The government-wide financial statements report the City's ability to maintain service levels and continue to meet its obligations as they come due. The statements include all governmental activities and all business-type activities of the primary government.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs, and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements

The accounts of the City are organized and operated on the basis of funds, each of which is considered to be an independent fiscal and accounting entity. The operations of each fund are accounted for within separate sets of self-balancing accounts, which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance/net position, revenues, and expenditures/expenses, and transfers. The minimum number of funds is maintained consistent with legal and managerial requirements. Fund financial statements report detailed information about the City. The various funds of the City are classified into two categories: governmental and proprietary. The emphasis on fund financial statements is on major funds, each displayed in a separate column.

Major funds are determined as funds whose revenues, expenditure/expenses, assets and deferred outflows of resources or liabilities and deferred inflows of resources are at least ten percent of the totals for all governmental or enterprise funds and at least five percent of the aggregate amount for all governmental and enterprise funds for the same item or funds designated as major at the discretion of the City. Funds not classified as a major fund are aggregated and presented in a single column in the fund financial statements. The City uses the following funds, grouped by fund type.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

Governmental Funds -

Governmental Funds are those through which most governmental functions of the City are financed. The acquisition, use, and balance of the City's expendable financial resources and the related liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds.

General Fund

The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of government grants or other specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects of the City. The following is the City's major special revenue fund:

The Sales Tax Special Revenue Fund is used to account for the proceeds of two separate one percent sales taxes and 0.2 percent sales tax that are legally restricted to expenditures for specific purposes.

Capital Projects Funds

Capital Projects Funds are used to report resources that are restricted, committed, or assigned to expenditures for major capital acquisition and construction separately from ongoing operational activities. The City has no major capital projects funds.

Debt Service Funds

Debt Service Funds are used to account for and report resources that are restricted, committed, or assigned to expenditures for principal and interest. The City has no major debt service funds.

Governmental fund financial statements include a balance sheet and a statement of revenues, expenditures, and changes in fund balances for all major governmental funds and nonmajor funds aggregated. A reconciliation is presented to summarize the differences in fund balances of the governmental fund financial statements and the net position of the governmental activities in the government-wide financial statements.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

Proprietary Funds –

Proprietary funds are used to account for the City's ongoing operations and activities which are similar to those often found in the private sector where the intent is that costs of providing goods and services be recovered through user charges. The proprietary funds maintained by the City are enterprise funds and internal service funds.

Enterprise Funds

Enterprise funds are proprietary funds that are used to report activities for which a fee is charged to external users. These funds account for operations (a) that are financed and operated in a manner similar to private business enterprises – where the intent of the government body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The City's major enterprise funds are as follows:

The Electric Light and Waterworks Fund accounts for the provision of electricity and water services to residents of the City of Opelousas, Louisiana. All activities necessary to provide such services are accounted for in this fund, including but not limited to, operations, construction, administration, maintenance, financing and related debt service, and billing and collection.

The Sewer Fund accounts for the provision of sewer services to residents of the City of Opelousas, Louisiana. All activities necessary to provide such services are accounted for in this fund, including but not limited to, operations, construction, administration, maintenance, financing and related debt service, and billing and collection.

Internal Service Funds

Internal service funds are used to report activities which provide goods or services to other funds, departments, or agencies of the primary government and its component units, or to other governments, on a cost-reimbursement basis. The City includes services such as insurance benefits in these funds. All of the internal service funds' net position and activities are combined with the governmental activities in the government-wide financial statements. The City's internal services funds are the Internal Service Fund A, Internal Service Fund G, Workmen's Compensation Fund, and Health Self-Insurance Fund.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The measurement focus determines the accounting and financial reporting treatment applied to a fund. The governmental and business-type activities within the government-wide statement of net position and statement of activities are presented using the economic resources measurement focus. The economic resources measurement focus meets the accounting objectives of determining net income, net position, and cash flows.

The fund financial statements use either the current financial resources measurement focus or the economic resources measurement focus as appropriate. Governmental funds use the current financial resources measurement focus. This measurement focus is based upon the receipt and disbursement of current available financial resources rather than upon net income. The measurement focus of the proprietary fund types, the flow of economic resources, is based upon determination of net income, net position and cash flows.

The accrual basis of accounting is used throughout the government-wide statements; conversely, the financial statements of the governmental funds have been prepared in accordance with the modified accrual basis of accounting, whereby revenues are recognized when considered both measurable and available to finance expenditures of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. An exception to this is grants collected on a reimbursement basis. Those reimbursable grants are recognized as revenue when reimbursable expenditures are made. The City considers reimbursement amounts received within one year as available. The City accrues intergovernmental revenue, ad valorem and sales tax revenue, franchise fees, charges for services, and investment income based upon this concept. Expenditures generally are recognized when the related fund liabilities are incurred and become payable in the current period. Proceeds of debt are reported as other financing sources, and principal and interest on long-term debt, as well as expenditures related to compensated absences and claims and judgments, are recorded as expenditures when paid.

Interest on invested fund is recognized when earned. Intergovernmental revenues that are reimbursement for specific purposes or projects are recognized in the period in which the expenditures are recorded. All other revenue items are considered to be measurable and available only when cash is received by the City. Transfers between governmental funds are recorded when the related liability is incurred. These transfers do not represent revenues (expenditures) to the City and are, therefore, reported as other financing sources (uses) in the governmental fund financial statements.

Since the fund level statements are presented using a different measurement focus and basis of accounting than the government-wide statements, a reconciliation is presented on the page following each fund level statement that summarizes the adjustments necessary to convert the fund level statements into the government-wide

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

presentations. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

The financial statements of the enterprise funds have been prepared in accordance with the accrual basis of accounting. Accordingly, revenues are recorded when earned, and expenses and related liabilities are recorded when incurred.

D. Assets, Deferred Outflows, Liabilities, Deferred Inflows and Equity

Cash, interest-bearing deposits, and investments

For purposes of the statement of net position, cash and interest-bearing deposits include all demand accounts, savings accounts, and certificates of deposits of the City.

Under state law, the City may deposit funds within a fiscal agent bank organized under the laws of the State of Louisiana, the laws of any other state in the union, or the laws of the United States of America. The City may invest in certificates and time deposits of state banks organized under Louisiana laws and national banks having principal offices in Louisiana.

For the purpose of the proprietary funds' statements of cash flows, "cash and cash equivalents" include all demand and savings accounts, and certificates of deposit or short-term investments with an original maturity of three months or less when purchased.

Receivables

Receivables consist of all revenues earned at year-end and not yet received. Major receivable balances for the governmental activities include ad valorem and sales and use taxes, franchise taxes, police fines, fees and rental payments. Business-type activities report customer's utility service receivables as the major receivables. Uncollectible ad valorem taxes or utility service receivables are recognized as bad debts at the time information becomes available which would indicate the uncollectibility of the particular receivable. The allowance for uncollectible customers' utility receivables was \$403,969 at August 31, 2019. Unbilled utility service receivables resulting from utility services rendered between the date of meter reading and billing and the end of the month, are recorded at year-end.

Interfund receivables and payables

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as "due to and from other funds." Short-term interfund loans are reported as "interfund receivables and payables." Long-term interfund loans are reported as "advances to and from other funds." Interfund receivables and payables, advances to and from other funds, as well as due to and from other funds are eliminated in the statement of net position.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

Inventory

Inventory is valued at cost and is recognized as an expenditure under the consumption method. Under this method, inventories are recorded as expenditures when they are used.

Prepaid Items

Payments made to vendors for services that will benefit periods beyond August 31, 2019 are recorded as prepaid items.

Restricted Assets

Restricted assets include cash and interest-bearing deposits of the general fund and proprietary fund that are legally restricted as to their use. The restricted assets in the utility fund are related to the utility meter deposits and revenue bond accounts.

Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide or financial statements. Capital assets are capitalized at historical cost or estimated cost if historical cost is not available. Donated assets are recorded as capital assets at acquisition value at the date of donation. The City maintains a threshold level of \$1,000 or more for capitalizing capital assets.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Prior to July 1, 2001, governmental funds' infrastructure assets were not capitalized. These assets have been valued at estimated historical cost.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Buildings and improvements	20-60 years
Furniture and equipment	5-15 years
Vehicles	3-15 years
Water system	20-50 years
Sewerage system	20-50 years
Meters	10-20 years

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental funds upon acquisition. Capital assets used in proprietary fund operations are accounted for the same as in the government-wide statements.

Long-term debt

The accounting treatment of long-term debt depends on whether the assets acquired or constructed with the proceeds debt are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term debt to be repaid from governmental and business-type resources is reported as liabilities in the government-wide statements. Long-term debt consists primarily of the public improvement bonds payable, revenue bonds payable, capital lease payable, and utility meter deposits payable.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest are reported as expenditures. For government-wide and fund reporting, issuance costs, even if withheld from the actual net proceeds received, are reported as expenditures in the year of issuance. The accounting for proprietary fund long-term debt is the same in the fund statements as it is in the government-wide statements

Compensated Absences

The City allows employees to accumulate a maximum of one-third of vacation earned during a calendar year. Unused vacation in excess of one-third shall be automatically added to the employee's sick leave account. Employees are also allowed to accumulate all of the sick leave they earn during a calendar year. Upon termination or retirement, an employee shall be paid all of his accumulated vacation pay. Upon regular or disability retirement, employees shall be paid, or his beneficiary shall be paid upon employee's death, an amount equal to one-fourth day for each accumulated sick leave day at the regular hourly rate of pay not to exceed one hundred eighty days.

The employees of the Police Department have 365 days of sick leave a year. Each of these employees earns 144 hours of vacation each year. After ten years of service, field workers get an additional 12 hours each year and office personnel get an additional 8 hours each year not to exceed 240 hours.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

The employees of the Fire Department have 365 days of sick leave a year. Each of these employees earns 216 hours of vacation leave per year. After ten years of service these employees get an additional 24 hours each year not to exceed 240 hours. Employees who do not take any sick leave earn an additional 24 hours of vacation leave. Also, employees who do not have any injuries on the job during the year earn an additional 24 hours of vacation leave. Therefore, the maximum vacation an employee can earn is 360 hours. A maximum of one-third of unused vacation shall be accumulated per year.

In the fund financial statements, vested or accumulated leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a current fund liability of the governmental fund that will pay it. In the government-wide statements, amounts of vested or accumulated leave that are not expected to be liquidated with expendable available financial resources are recorded as long-term debt.

Deferred Outflows of Resources and Deferred Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City reported deferred outflows of resources related to pensions of \$3,909,052 at August 31, 2019.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The City reported deferred inflows of resources related to pensions of \$2,138,960 at August 31, 2019. The City also reported deferred inflows of resources related to unavailable revenue of \$28,212 in the General Fund at August 31, 2019.

Equity Classifications

In the government-wide statements, equity is classified as net position and displayed in three components:

- a. Net investment in capital assets consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

- b. Restricted net position consists of net position with constraints placed on the use either by external groups, such as creditors, grantors, contributors, laws or regulations of other governments; or law through constitutional provisions or enabling legislation. It is the City's policy to use restricted net position prior to the use of unrestricted net position when both restricted and unrestricted net position are available for an expense which has been incurred. At August 31, 2019, the City reported \$3,350,332 of restricted net position, of which \$1,613,058 was restricted by enabling legislation.
- c. Unrestricted net position consists of all other assets, deferred outflows of resources, liabilities and deferred inflows of resources that do not meet the definition of "restricted" or "net investment in capital assets."

In the fund statements, governmental fund equity is classified as fund balance. Fund balances for governmental funds are reported in classifications that comprise a hierarchy based primarily upon the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The categories and their purposes are:

- a. Nonspendable includes fund balance amounts that cannot be spent either because they are not in spendable form or because of legal or contractual constraints requiring they remain intact. The City's nonspendable fund balance includes inventory.
- b. Restricted includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors, grantors, contributors or amounts constrained due to constitutional provisions or enabling legislation or the laws or regulations of other governments.
- c. Committed includes fund balance amounts that can be used only for specific purposes that are internally imposed by the City through formal legislative action of the Mayor and Board of Aldermen and does not lapse at year end. A committed fund balance constraint can only be established, modified or rescinded by passage of an Ordinance (Law) by the Mayor and Board of Aldermen.
- d. Assigned includes fund balance amounts that are constrained by the City's intent to be used for specific purposes, that are neither restricted nor committed. The assignment of fund balance is authorized by a directive from the City Clerk and approval of a Resolution by the Mayor and Board of Aldermen.
- e. Unassigned includes fund balance amounts which have not been classified within the above-mentioned categories.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

It is the City's policy to use restricted amounts first when both restricted and unrestricted fund balance is available unless prohibited by legal or contractual provisions. Additionally, the City uses committed, assigned, and lastly unassigned amounts of fund balance in that order when expenditures are made.

Proprietary fund equity is classified the same as in the government-wide statements.

E. Revenues, Expenditures, and Expenses

Revenues

The City considers revenue to be susceptible to accrual in the governmental funds as it becomes measurable and available, as defined under the modified accrual basis of accounting. The City generally defines the availability period for revenue recognition as received within sixty (60) days of year end. The City's major revenue sources that meet this availability criterion are intergovernmental revenues, franchise fees, tax revenue, and charges for services.

There are three classifications of programmatic revenues for the City, grant program specific grant and contribution revenue (operating and capital) and charges for services. Grant revenues are revenues from federal, state, and private grants. These revenues are recognized when all applicable eligibility requirements are met and are reported as intergovernmental revenues. Charges for service are revenues derived directly from the program itself or from parties outside the City's taxpayers or citizenry, as a whole. Program revenues reduce the cost of the function to be financed from the City's general revenues. The primary sources of program revenues are fees, fines, and charges paid by recipients of goods and services, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and earned income in connection with the operation of the City's utility system.

Interest income is recorded as earned in the fund holding the interest-bearing asset.

Substantially all other revenues are recorded when received.

Operating Revenues and Expenses

In the proprietary funds, operating revenues are those revenues produced as a result of providing services and producing and delivering goods and/or services. Nonoperating revenues are funds primarily provided by investing activities, such as financial institution interest income, gains on disposal of assets and insurance recoveries on property loss. Operating expense are those expenses related to the production of revenue. Nonoperating expenses are those expenses not directly related to the production of revenue and include items such as interest expense and losses on disposal of assets.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

Expenditures/Expenses

In the government-wide financial statements, expenses are classified by function for both governmental and business-type activities. In the fund financial statements, expenditures are classified as follows:

- Governmental Funds - By Character
- Proprietary Fund - By Operating and Nonoperating

In the fund financial statements, governmental funds report expenditures of financial resources. Proprietary funds report expenses relating to use of economic resources.

Interfund Transfers

Permanent reallocations of resources between funds of the reporting entity are classified as interfund transfers. For the purposes of the statement of activities, all interfund transfers between individual governmental funds have been eliminated.

F. Revenue Restrictions

The City has various restrictions placed over certain revenue sources from state or local requirements. The primary restricted revenue sources include:

<u>Revenue Source</u>	<u>Legal Restrictions of Use</u>
Sales tax	See Note 4
Gas, water and sewer revenue	Debt service and utility operations

G. Capitalization of Interest Expense

It is the policy of the City of Opelousas to capitalize material amounts of interest resulting from borrowings in the course of the construction of capital assets in the Proprietary Funds. At August 31, 2019, there were no borrowings for assets under construction and no capitalized interest expense was recorded on the books.

H. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, a liabilities, deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues, expenditures, and expenses during the reported period. Actual results could differ from those estimates.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

(2) Deficit Net Position

The following individual funds had deficits in unrestricted net position at August 31, 2019:

	<u>Deficit Amount</u>
Internal Service Fund A	\$ (269,977)
Internal Service Fund G	(575,598)
Health Self Insurance Fund	(2,250,740)

These deficits will be eliminated by increasing revenues and/or reducing expenditures.

(3) Ad Valorem Taxes

Property taxes are levied each November 1 on the assessed value listed as of the prior January 1 for all real property, merchandise and moveable property located in the parish. Assessed values are established by the St. Landry Parish Assessor's Office and the State Tax Commission at percentages of actual value as specified by Louisiana law. Taxes are due and payable December 31 with interest being charged on payments after January 1. Taxes can be paid through the tax sale date, which is the last Wednesday in June. Properties for which the taxes have not been paid are sold for the amount of the taxes. For the calendar year ended December 31, 2018, taxes of 7.06 mills were levied on property with assessed valuations totaling \$140,345,400 for general purposes. Total taxes levied were \$990,839. Taxes receivable at August 31, 2019 totaled \$21,807.

(4) Sales and Use Tax

A. Proceeds of the 1% sales and use tax levied by authority of a special election held on November 26, 1966 (2019 collections \$4,353,224) are dedicated to the following purposes:

Construction and improving drainage works; purchasing, constructing, and improving public parks and recreational facilities, and acquiring necessary equipment and furnishings therefore; acquiring, constructing, improving, and operating a public library and acquiring the necessary land, equipment, and furnishings therefore; acquiring and constructing waterworks improvements and extensions; opening, constructing, paving, and improving streets and bridges; constructing and purchasing street lighting facilities and acquiring and establishing an industrial park, title to all of which shall be public. Defraying the cost of maintaining sewerage facilities. Providing additional funds not to exceed \$40,000 dollars annually for the payment of salaries for municipal employees.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

- B. Proceeds of the 1% sales and use tax was initially levied by authority of a special election held on April 5, 1975, and was extended through May 31, 2025 (2019 collections \$4,353,216) are dedicated to the following purposes:

To constructing, acquiring, improving and/or maintaining of garbage, waste disposal facilities, and waterworks facilities; to constructing, acquiring, improving and/or maintaining police department stations and facilities, and fire department stations and facilities; to constructing, acquiring, improving, extending and/or maintaining sewers and sewerage disposal works, streets, sidewalks, and bridges; and purchasing and acquiring the necessary land, equipment, and furnishing for any of the aforesaid public works, improvements and facilities, including salaries of employees.

- C. Proceeds of the 2% sales and use tax levied by authority of a special election held on October 3, 1993 (2019 collections \$870,654) are dedicated for construction, acquiring, and improving fire, police and street facilities.

(5) Cash, Interest-Bearing Deposits

Under state law, the City may deposit funds within a fiscal agent bank organized under the laws of the State of Louisiana, the laws of any other state in the Union, or the laws of the United States. The City may invest in certificates and time deposits of the state banks organized under Louisiana law and national banks having principal offices in Louisiana. At August 31, 2019, the City had cash and interest-bearing deposits (book balances) totaling \$3,682,823.

Custodial credit risk for deposits is the risk that in the event of the failure of a depository financial institution, the City's deposits may not be recovered, or the City will not be able to recover the collateral securities that are in the possession of an outside party. These deposits are stated at cost, which approximates market. Under state law, these deposits, (or the resulting bank balances) must be secured by federal deposit insurance or similar federal security or the pledge of securities owned by the fiscal agent bank. The market value of the pledged securities plus the federal deposit insurance must at all times equal the amount on deposit with the fiscal agent bank. These securities are held in the name of the pledging fiscal agent bank by a holding or custodial bank that is mutually acceptable to both parties. The following is a summary of deposit balances (bank balances) at August 31, 2019, and the related federal insurance and pledged securities:

Bank balances	<u>\$ 3,836,746</u>
Federal deposit insurance	\$ 250,005
Pledged securities	<u>3,586,741</u>
Total	<u>\$ 3,836,746</u>

Deposits in the amount of \$3,586,741 were exposed to custodial credit risk. These deposits are uninsured and collateralized with securities held by the pledging institution's trust department or agent, but not in the City's name. The City does not have a policy for custodial credit risk.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

(6) Restricted Assets

The various bond indentures contain significant limitations and restrictions on annual debt service requirements, maintenance and flow of monies through various restricted accounts, minimum accounts to be maintained in various sinking funds, and minimum revenue bond coverage. A summary of restricted assets by fund as of August 31, 2019 consist of the following:

	<u>General Fund</u>	<u>Electric Light and Waterworks Fund</u>	<u>Total</u>
Construction	\$ -	\$ 201,312	\$ 201,312
Bond sinking accounts	-	9,382	9,382
Bond reserve accounts	2,232	1,647,418	1,649,650
Customers' deposits	-	325,742	325,742
Ad valorem taxes paid in protest	<u>3,133</u>	<u>-</u>	<u>3,133</u>
	<u>\$ 5,365</u>	<u>\$ 2,183,854</u>	<u>\$ 2,189,219</u>

(7) Receivables

Receivables at August 31, 2019 of \$1,747,922 consist of the following:

	<u>General</u>	<u>ELWW</u>	<u>Sewer</u>	<u>OREC</u>	<u>Total</u>
Accounts, net	\$ 32,575	\$ 640,792	\$ 663,773	\$ -	\$ 1,337,140
CLECO	-	207,018	-	-	207,018
Loans	-	-	-	32,259	32,259
Franchise taxes	121,298	-	-	-	121,298
Interest	-	-	-	26,537	26,537
Rent	17,620	-	-	-	17,620
Fines and fees	<u>5,931</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>5,931</u>
	<u>\$ 177,424</u>	<u>\$ 847,810</u>	<u>\$ 663,773</u>	<u>\$ 58,796</u>	<u>\$ 1,747,922</u>

(8) Accounts Receivable – Utility Funds

As of August 31, 2019, the customer receivables recorded in the Electric Light and Waterworks Fund and Sewer Fund are net of allowances for uncollectible accounts. These allowances are \$235,150 and \$142,282, respectively.

As of August 31, 2019, customer receivables include unbilled revenue for the Electric Light and Waterworks Fund and Sewer Fund of \$345,574 and \$306,452, respectively. These amounts represent revenue earned which is not billed until the next billing cycle.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

Customer receivables as of August 31, 2019 consist of the following:

	ELWW	Sewer	Total
Billed accounts receivable	\$ 530,368	\$ 499,603	\$ 1,029,971
Unbilled accounts receivable	345,574	306,452	652,026
Allowance for uncollectibles	<u>(235,150)</u>	<u>(142,282)</u>	<u>(377,432)</u>
Net accounts receivable	<u>\$ 640,792</u>	<u>\$ 663,773</u>	<u>\$ 1,304,565</u>

(9) Capital Assets

Capital asset activity for the year ended August 31, 2019 was as follows:

	Balance 09/01/18	Additions	Deletions	Balance 08/31/19
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 1,841,529	\$ -	\$ 5,000	\$ 1,836,529
Construction in progress	91,499	229,250	91,499	229,250
Other capital assets:				
Buildings	8,599,729	39,605	-	8,639,334
Improvements other than buildings	17,653,394	708,828	-	18,362,222
Equipment and machinery	<u>7,052,425</u>	<u>1,715,582</u>	-	<u>8,768,007</u>
Totals	<u>35,238,576</u>	<u>2,693,265</u>	<u>96,499</u>	<u>37,835,342</u>
Less accumulated depreciation				
Buildings	4,268,250	168,361	-	4,436,611
Improvements other than buildings	10,349,089	540,543	-	10,889,632
Equipment and machinery	<u>5,603,938</u>	<u>305,949</u>	-	<u>5,909,887</u>
Total accumulated depreciation	<u>20,221,277</u>	<u>1,014,853</u>	<u>-</u>	<u>21,236,130</u>
Governmental activities, capital assets, net	<u>\$ 15,017,299</u>	<u>\$ 1,678,412</u>	<u>\$ 96,499</u>	<u>\$ 16,599,212</u>

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

	Balance 09/01/18	Additions	Deletions	Balance 08/31/19
Business-type activities:				
Capital assets not being depreciated:				
Land	\$ 77,698	\$ -	\$ -	\$ 77,698
Construction in progress	56,450	614,455	80,935	589,970
Other capital assets:				
Buildings	1,317,911	-	-	1,317,911
Utility system and improvements	57,379,260	376,538	-	57,755,798
Machinery and equipment	1,691,363	64,010	-	1,755,373
Totals	<u>60,522,682</u>	<u>1,055,003</u>	<u>80,935</u>	<u>61,496,750</u>
Less accumulated depreciation				
Buildings	1,308,495	1,119	-	1,309,614
Utility system & improvements	37,909,613	1,088,771	-	38,998,384
Machinery and equipment	1,457,974	79,500	-	1,537,474
Total accumulated depreciation	<u>40,676,082</u>	<u>1,169,390</u>	<u>-</u>	<u>41,845,472</u>
Business-type activities, capital assets, net	<u>\$ 19,846,600</u>	<u>\$ (114,387)</u>	<u>\$ 80,935</u>	<u>\$ 19,651,278</u>

Depreciation expense was charged to governmental activities as follows:

General government	\$ 159,359
Public safety	239,228
Public works	473,418
Culture and recreation	128,922
Health and welfare	13,926

Total depreciation expense \$ 1,014,853

Depreciation expense was charged to business-type activities as follows:

Electric Light and Waterworks	\$ 768,370
Sewer	401,020

Total depreciation expense \$ 1,169,390

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

(10) Accounts Payable and Accrued Expenses

Accounts payable and accrued expenses consisted of the following at August 31, 2019:

	<u>General</u>	<u>Other Govt</u>	<u>ELWW</u>	<u>Sewer</u>	<u>Total</u>
Accounts payable	\$ 767,465	\$ 2,151	\$ 224,429	\$ 168,320	\$ 1,162,365
Salaries payable	128,145	-	-	-	128,145
Retirement payable	637,995	-	24,492	5,522	668,009
Permit deposits payable	11,170	-	-	-	11,170
Construction payable	-	-	-	207,929	207,929
Retainage payable	19,810	-	-	22,066	41,876
Other	-	1,427	11,155	-	12,582
Totals	<u>\$ 1,564,585</u>	<u>\$ 3,578</u>	<u>\$ 260,076</u>	<u>\$ 403,837</u>	<u>\$ 2,232,076</u>

(11) Changes in Long-Term Liabilities

The following is a summary of long-term liability transactions of the City for the year ended August 31, 2019:

	<u>Balances 9/1/2018</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balances 8/31/2019</u>	<u>Due Within One Year</u>
Long-term debt:					
Public Improvement					
Bonds	\$ 2,895,000	\$ -	\$ 375,000	\$ 2,520,000	\$ 385,000
Utility Revenue Bonds	9,765,885	-	1,285,000	8,480,885	1,280,000
Capital leases	-	1,500,000	125,595	1,374,405	130,476
Other liabilities:					
Compensated absences payable	1,081,702	236,246	-	1,317,948	-
	<u>\$13,742,587</u>	<u>\$ 1,736,246</u>	<u>\$ 1,785,595</u>	<u>\$13,693,238</u>	<u>\$ 1,795,476</u>

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

Bonds payable at August 31, 2019 is comprised of the following individual issues:

Governmental activities:

General obligation bonds –

\$4,430,000 Public Improvement Refunding Bonds, Series 2012, due in annual installments of \$100,000 to \$460,000 through September 1, 2025; interest at 3.25% - 3.72%; payable from Sales Tax revenues	<u>\$ 2,520,000</u>
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Business-type activities:

Revenue bonds –

\$2,200,000 Utility Revenue Bonds, Series 2003, due in annual installments of \$58,755 to \$166,513 through September 1, 2024; interest at 3.45%; payable from sewer fund revenues	\$ 630,885
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\$5,865,000 Utility Revenue Refunding Bonds, Series 2012, due in annual installments of \$290,000 to \$945,000 through September 1, 2025; interest at 2.5% - 3.49%; payable from sewer fund revenues	3,915,000
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\$7,800,000 Utility Revenue Bonds, Series 2006, due in annual installments of \$195,000 to \$635,000 through September 1, 2025; interest at 4% to 5%; payable from electric light and waterworks revenues	3,380,000
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\$1,500,000 Utility Revenue Bonds, Series 2007, due in annual installments of \$215,000 to \$285,000 beginning September 1, 2016 through September 1, 2021; payable from electric light and waterworks revenues	<u>555,000</u>
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	<u>\$ 8,480,885</u>
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The Public Improvement Revenue Refunding Bonds, Series 2012 were issued on August 27, 2012 of \$4,430,000 to refund the Public Improvement Bonds, Series 2005 originally issued in the aggregate principal amount of \$5,810,000. The new bonds bear interest of 3.25% - 3.72% and are due in annual installments ranging from \$100,000 to \$460,000 through September 1, 2025.

The Utility Revenue Refunding Bonds, Series 2012 were issued on August 27, 2012 of \$5,865,000 to refund the Utilities Revenue Bonds, Series 1999 originally issued in the aggregate principal amount of \$4,000,000 and the Utilities Revenue Bonds, Series 2000 originally issued in the aggregate principal amount of \$5,000,000. The new bonds bear interest of 2.5% - 3.49% and are due in annual installments ranging from \$290,000 to \$945,000 through September 1, 2015.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

These restructurings were done with the goal of restructuring the City’s debt to provide cash flow relief in early years without incurring an economic cost. As such, the debt service is significantly reduced for the remaining eight-year life of the old bonds and then is restructured to be level thereafter through 2025. The net present value savings of these two bond refundings was \$14,090 and (\$12,514), respectively, resulting in a total net present value savings of \$1,576.

Capital lease payable at August 31, 2019 is comprised of the following:

	<u>Original Amount</u>	<u>Maturity Date</u>	<u>Interest Rate</u>	<u>Balance Outstanding</u>
Fire equipment	\$ 1,500,000	03/08/28	3.887%	\$ 1,374,405

Annual debt service requirements to maturity of bonds outstanding are as follows:

Year ending August 30,	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>Principal payments</u>	<u>Interest payments</u>	<u>Principal payments</u>	<u>Interest payments</u>	<u>Principal payments</u>	<u>Interest payments</u>
2020	\$ 385,000	\$ 91,864	\$ 1,305,000	\$ 326,606	\$ 1,690,000	\$ 418,470
2021	400,000	77,542	1,356,000	275,261	1,756,000	352,803
2022	410,000	64,542	1,412,000	221,699	1,822,000	286,241
2023	425,000	49,290	1,463,000	168,614	2,035,008	217,904
2024	440,000	33,480	1,364,885	113,250	1,804,885	146,730
2025 - 2029	<u>460,000</u>	<u>50,592</u>	<u>1,580,000</u>	<u>60,762</u>	<u>2,040,000</u>	<u>111,354</u>
Total	<u>\$ 2,520,000</u>	<u>\$ 367,310</u>	<u>\$ 8,480,885</u>	<u>\$ 1,166,192</u>	<u>\$ 11,147,893</u>	<u>\$ 1,533,502</u>

Capital lease payable at August 31, 2019 is comprised of the following:

	<u>Original Amount</u>	<u>Maturity Date</u>	<u>Interest Rate</u>	<u>Balance Outstanding</u>
Fire equipment	\$ 1,500,000	03/08/28	3.887%	\$ 1,374,405

<u>Year ending August 31,</u>	<u>Governmental Activities Firefighting Equipment</u>
2020	\$ 183,894
2021	183,894
2022	183,894
2023	183,894
2024	183,894
2025 - 2029	735,576
Less: Amount representing interest	<u>(280,641)</u>
Present value of future minimum lease payments	<u>\$ 1,374,405</u>

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

In the fund financial statements, the acquisition costs were reported as capital outlay with corresponding capital lease proceeds reported as an “other financing source”. The government-wide financial statements report the acquisitions as a capital asset in the governmental activities with the corresponding obligations reported as a liability.

Compensated absences payable is not amortizable because the timing of the payouts is based on factors outside the City’s control.

On February 3, 2009, the City of Opelousas entered into an operative lease for the Orphan Train Museum for a total cost of \$100 which was paid in full on March 3, 2009. The lease was for a term of 100 years beginning February 3, 2009 with the option to renew for an additional 100 years.

(12) Pension Plans

The City participates in four cost-sharing defined benefit plans, each administered by separate public employee retirement systems. Article X, Section 29(F) of the Louisiana Constitution of 1974 assigns the authority to establish and amend benefit provisions of all plans administered by these public employee retirement systems to the State Legislature. These plans are not closed to new entrants. Substantially all City employees participate in one of the following retirement systems:

Plan Descriptions

Municipal Employees’ Retirement System (MERS) provides retirement, disability, and survivor benefits to eligible employees and their beneficiaries as defined in LRS 11:1731 and 11:1781. The City participates in Plan B.

State of Louisiana – Municipal Police Employees’ Retirement System (MPERS) provides retirement, disability, and survivor benefits to eligible employees and their beneficiaries as defined in the LRS 11:2211 and 11:2220.

State of Louisiana – Firefighters’ Retirement System (FRS) provides retirement, disability, and survivor benefits to eligible employees and their beneficiaries as defined in the LRS 11:2251-2254 and 11:2256.

Louisiana State Employees’ Retirement System (LASERS) provides retirement, disability, and survivor benefits to eligible state employees and their beneficiaries as defined in the Louisiana Revised Statutes. The age and years of creditable service required in order for a member to receive retirement benefits are established by LRS 11:441 and vary depending on the member’s hire date, employer, and job classification.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

The system’s financial statements are prepared using the accrual basis of accounting. Employer and employee contributions are recognized in the period in which the employee is compensated for services performed. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. Interest income is recognized when earned. Ad valorem taxes and revenue sharing monies are recognized in the year collected by the tax collector. A brief summary of eligibility and benefits of the plans are provided in the following table:

	MERS	MPERS	FRS	LASERS
Final average salary	Highest 60 months	Highest 36 months or 60 months ²	Highest 36 months	Highest 36 months or 60 months ⁶
Years of service required and/or age eligible for benefits	25 years of any age 10 years age 60 20 years any age ¹	25 years of any age 20 years age 55 12 years age 55 20 years any age ¹ 30 years any age ³ 25 years age 55 ³ 10 years age 60 ³	25 years of any age 20 years age 50 12 years age 55	30 years of any age 25 years age 55 20 years of any age ¹ 5-10 years age 60 ⁷
Benefit percent per years of service	3.00%	2.50 - 3.33% ⁴	3.33%	2.5% - 3.5% ⁸

¹ With actuarial reduced benefits

² Membership commencing January 1, 2013

³ Under non hazardous duty sub plan commencing January 1, 2013

⁴ As of January 1, 2013 non hazardous duty plan 2.5%, hazardous duty plan 3.0%, prior to January 1, 2013 3.33%

⁵ Employees hired after January 1, 2007: 30 years age 55, 10 years age 62, 7 years age 67

⁶ Employees hired after 6/30/06 use the revised benefit calculation based on the highest 60 months

⁷ Five to ten years of creditable service at age 60 depending upon the plan or when hired

⁸ Members in regular plan 2.5%, hazardous duty plan 3.33%, and judges 3.5%

⁹ Benefit percent varies depending on hire date

¹⁰ For those hired prior to 1/1/2013

¹¹ Hired after 12/31/12 age eligibility is 30 years at 55, 20 years at 60, and 10 years at age 62

Contributions

Article X, Section 29(E)(2)(a) of the Louisiana Constitution of 1974 assigns the Legislature the authority to determine employee contributions. Employer contributions are actuarially determined using statutorily established methods on an annual basis and are constitutionally required to cover the employer’s portion of the normal cost and provide for the amortization of the unfunded accrued liability. Employer contributions are adopted by the Legislature annually upon recommendation of the Public Retirement Systems’ Actuarial Committee. In addition, MERS receives a percentage of ad valorem taxes collected by parishes, and MPERS and FRS receive a percentage of insurance premium taxes from the State. These entities are not participating employers in the pension systems and are considered to be nonemployer contributing entities. Contributions of employees, employers, and non-employer contributing entities effective for the year ended August 31, 2019 for the defined benefit pension plans in which the City is a participating employer were as follows:

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

Plan	Active Member Contribution Percentage	Employer Contribution Percentage	Amount from Nonemployer Contributing Entities	Amount of Government Contributions
MERS	9.50%	26.00%	\$ 139,849	\$ 1,002,573
MPERS	10.00%	32.25%	176,439	860,002
FRS	10.00%	26.50%	282,392	677,791
LASERS	11.50%	46.10%	-	13,712
TOTAL			<u>\$ 598,680</u>	<u>\$ 2,554,078</u>

Net Pension Liability

The City's net pension liability at August 31, 2019 is comprised of its proportionate share of the net pension liability relating to each of the cost-sharing plans in which the City is a participating employer. The City's net pension liability for each plan was measured as of the plan's measurement date (June 30, 2019 for all) and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportionate share of the net pension liability for each of the plans in which it participates was based on the City's required contributions in proportion to total required contributions for all employers.

As of the most recent measurement date, the Government's proportion for each plan and the change in proportion from the prior measurement date were as follows:

Plan	Proportionate Share of Net Pension Liability	Proportionate Share (%) of Net Pension Liability	Increase/(Decrease) from Prior Measurement Date
MERS	\$ 9,106,628	2.179317%	-0.005931%
MPERS	7,783,304	0.857034%	-0.143419%
FRS	6,596,315	1.053403%	0.017221%
LASERS	128,307	0.001770%	-0.254230%
Total	<u>\$ 23,614,554</u>		

Since the measurement date of the net pension liability was June 30, 2019 the net pension liability is based upon fiduciary net position for each of the plans as of those dates. Detailed information about each pension plan's assets, deferred outflows, deferred inflows, and fiduciary net position that was used in the measurement of the City's net pension liability is available in the separately issued plan financial reports for those fiscal years. The financial report for each plan may be accessed on their website as follows:

MERS - <http://www.mersla.com/>
 MPERS - <http://www.lampers.org/>

FRS - <http://ffret.com/>
 LASERS - <http://lasersonline.org/>

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

Actuarial Assumptions

The following table provides information concerning actuarial assumptions used in the determination of the total pension liability for each of the defined benefit plans in which the City is a participating employer:

	MERS	MPERS	FRS	LASERS
Date of experience study on which significant assumptions are based	7/1/2013 - 6/30/2018	7/1/2009 - 6/30/2014	7/1/2009 - 6/30/2014	2014 - 2018
Expected remaining service lives	3	4	7	2
Inflation rate	2.500%	2.500%	2.500%	2.500%
Projected salary increases	4.5% - 6.4%	4.25% - 9.75%	4.50% - 14.75%	2.8% - 14.0%
Projected benefit changes including COLAs	None	None	None	None
Source of mortality assumptions	(1), (2), (3)	(3), (4), (6)	(3), (5)	(7), (8)

- (1) PubG-2010(B) Healthy Retiree Table set equal to 120% for males and females using respective male and female MP2018 scales.
- (2) PubG-2010(B) Employee Table set equal to 120% for males and females using respective male and female MP2018 scales.
- (3) PubNS-2010(B) Disabled Retiree Tables set equal to 120% for males and females with full generational MP2018 scale.
- (4) RP-2000 Combined Healthy with Blue Collar Adjustment Sex Distinct Table projected to 2029 using Scale AA set back 1 year for females.
- (5) RP-2000 Combined Healthy with Blue Collar Adjustment Sex Distinct Table projected to 2031 using Scale AA.
- (6) RP-2000 Employees Sex Distinct Tables set back 4 years for males and 3 years for females.
- (7) RP-2014 Combined Healthy Mortality Table with mortality improvement projected to 2018.
- (8) RP-2000 Disabled Retiree Mortality Table with no projection for mortality improvement.

Cost of Living Adjustments

The pension plans in which the City participates have the authority to grant cost-of-living adjustments (COLAs) on an ad hoc basis. COLAs may be granted to the state system (LASERS) if approved with a two-thirds vote of both houses of the Legislature, provided the plan meets certain statutory criteria related to the funded status and interest earnings.

Pursuant to LRS 11:242(B), the power of the Board of Trustees of the statewide systems (MERS, MPERS, and FRS) to grant a COLA is effective in calendar years that the legislature fails to grant a COLA, unless in the legislation granting a COLA, the legislature authorizes the Board of Trustees to provide an additional COLA. The authority to grant a COLA by the Board is subject to the funded status and interest earnings. The effects of the benefit changes made as a result of the COLAs is included in the measurement of the total pension liability as of the measurement date at which the ad hoc COLA was granted and the amount is known and reasonably estimable.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

Discount Rate

The discount rates used to measure the Government’s total pension liability for each plan and the significant assumptions used in the determination of the discount rate for each plan are as follows:

	<u>MERS</u>	<u>MPERS</u>	<u>FRS</u>	<u>LASERS</u>
Discount rate	7.000%	7.13%	7.15%	7.60%
Change in discount rate from prior valuation	-0.275%	-0.075%	-0.15%	-0.05%
Plan cash flow assumptions	(1)	(1)	(1)	(1)
Rates incorporated in the Discount Rate:				
Long-term Rate of Return	7.000%	7.13%	7.15%	7.60%
Periods applied	All	All	All	All
Municipal Bond Rate	N/A	N/A	N/A	N/A

Plan Cash Flow Assumptions:

- 1) Plan member contributions will be made at the current contributions rates and sponsor contributions will be made at the actuarially determined rates.

The discount rates used to measure the City’s total pension liability for each plan is equal to the long-term expected rate of return on pension plan investments that are expected to be used to finance the payment of benefits. For MERS, MPERS, FRS, and LASERS, the long-term expected rate of return for each plan was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation and an adjustment for the effect of rebalancing/diversification.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

The target allocation and best estimates of arithmetic/geometric real rates of return for each major asset class are summarized for each plan in the following tables:

Asset Class	MERS*		MPERS*		FRS*		LASERS**
	Target Allocation	Long-term Expected Real Rate of Return	Target Allocation	Long-term Expected Real Rate of Return	Target Allocation	Long-term Expected Real Rate of Return	Long-term Expected Real Rate of Return
Domestic Fixed Income	-	-	-	-	31.0%	2.17%	2.79%
International Fixed Income	-	-	-	-	-	-	4.49%
Fixed Income	35%	1.50%	33.5%	0.80%	-	-	-
Domestic Equity	-	-	-	-	21.5%	5.98%	4.83%
International Equity	-	-	-	-	17.5%	7.52%	5.83%
Global Equity	-	-	-	-	10.0%	6.59%	-
Equities	50%	2.20%	48.5%	3.28%	-	-	-
Global Tactical Asset Allocation	-	-	-	-	5.0%	4.37%	-
Risk Parity	-	-	-	-	5.0%	4.67%	5.06%
Alternative Investments	15%	0.60%	18.0%	1.06%	-	-	8.32%
Other/Cash	-	-	0.0%	0.00%	-	-	0.24%
Private Equity	-	-	-	-	4.0%	10.52%	-
Real Estate	-	-	-	-	6.0%	4.14%	-
Total	100%	4.30%	100%	5.14%	100%	4.65%	6.09%
Inflation/Rebalancing		2.70%		2.75%		2.50%	1.51%
Expected Return		7.00%		7.89%		7.15%	7.60%

*Arithmetic real rates of return

**Geometric real rates of return

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:

Changes in the net pension liability may either be reported in pension expense in the year the change occurred or recognized as a deferred outflow of resources or a deferred inflow of resources in the year the change occurred and amortized into pension expense over a number of years. For the year ended August 31, 2019, the City recognized \$1,328,459 in pension expense related to all defined benefit plans in which it participates. MERS, MPERS, and FRS recognized revenues in the amount of \$598,680 in ad valorem taxes and insurance premiums collected from non-employer contributing entities. The pension expense and revenues are summarized by plan in the following table:

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

<u>Plan</u>	<u>Pension Expense (Benefit)</u>	<u>Revenues</u>
MERS	\$ 571,776	\$139,849
MPERS	102,700	176,439
FRS	662,718	282,392
LASERS	<u>(8,735)</u>	<u>-</u>
Total	<u>\$ 1,328,459</u>	<u>\$598,680</u>

At August 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>				
	<u>MERS</u>	<u>MPERS</u>	<u>FRS</u>	<u>LASERS</u>	<u>Total</u>
Differences between expected and actual experience	\$ -	\$ 16,331	\$ -	\$ 788	\$ 17,119
Changes in assumptions	230,134	436,162	600,104	1,099	1,267,499
Net difference between projected and actual earnings on pension plan investments	903,183	505,668	443,584	4,433	1,856,868
Changes in proportion and differences between actual contributions and proportionate share of contributions	63,822	5,674	234,089	-	303,585
Employer contributions to the pension plans subsequent to the measurement date of the net pension liability	<u>199,070</u>	<u>163,634</u>	<u>98,519</u>	<u>2,758</u>	<u>463,981</u>
Total	<u>\$ 1,396,209</u>	<u>\$ 1,127,469</u>	<u>\$ 1,376,296</u>	<u>\$ 9,078</u>	<u>\$ 3,909,052</u>

	<u>Deferred Inflows of Resources</u>				
	<u>MERS</u>	<u>MPERS</u>	<u>FRS</u>	<u>LASERS</u>	<u>Total</u>
Differences between expected and actual experience	\$ 222,194	\$ 239,457	\$ 475,821	\$ 267	\$ 937,739
Changes in assumptions	-	-	480	-	480
Changes in proportion and differences between actual contributions and proportionate share of contributions	<u>97,728</u>	<u>985,416</u>	<u>87,041</u>	<u>30,556</u>	<u>1,200,741</u>
Total	<u>\$ 319,922</u>	<u>\$ 1,224,873</u>	<u>\$ 563,342</u>	<u>\$ 30,823</u>	<u>\$ 2,138,960</u>

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

Deferred outflows of resources of \$463,981 resulting from the employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability during the year ending August 31, 2019. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions to be recognized in pension expense are as follows:

Year Ended August 31	MERS	MPERS	FRS	LASERS	TOTAL
2020	\$ 508,276	\$ 6,415	\$ 265,996	\$ (26,095)	\$ 754,592
2021	177,781	(300,460)	33,691	(1,290)	(90,278)
2022	115,340	(93,234)	197,384	1,220	220,710
2023	75,820	126,241	152,794	1,662	356,517
2024	-	-	29,598	-	29,598
Thereafter	-	-	34,972	-	34,972
	<u>\$ 877,217</u>	<u>\$(261,038)</u>	<u>\$ 714,435</u>	<u>\$ (24,503)</u>	<u>\$ 1,306,111</u>

Sensitivity of the Government’s Proportional Share of the Net Pension Liabilities to Changes in the Discount Rate:

The following presents the City’s proportionate shares of the net pension liabilities of the plans, calculated using their respective discount rates, as well as what the City’s proportionate shares of the net pension liabilities would be if they were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

Plan	Current Discount Rate	Net Pension Liability		
		1% Decrease	Current Discount Rate	1% Increase
MERS	7.00%	\$ 11,873,414	\$ 9,106,628	\$ 6,767,397
MPERS	7.125%	10,844,707	7,783,304	5,215,093
FRS	7.15%	9,551,910	6,596,315	4,115,613
LASERS	7.60%	161,940	128,307	99,899
Total		<u>\$ 32,431,971</u>	<u>\$ 23,614,554</u>	<u>\$ 16,198,002</u>

Payables to the Pension Plans

The City recorded accrued liabilities to each of the pension plans for the year ended August 31, 2019 for the contractually required contributions for the month of August 2019. The amounts are included in liabilities under the amounts reported as accounts and other payables. The balance due to each plan at August 31, 2019 is as follows:

Plan	
MERS	\$ 392,355
MPERS	189,438
FRS	84,901
LASERS	1,315
Total	<u>\$ 668,009</u>

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

(13) Litigation and Claims

At August 31, 2019, the City is involved in several lawsuits claiming damages. In the opinion of the City's legal counsel, the only exposure to the City would be any costs in defense of the lawsuits with no liability to the City in excess of insurance coverage. The City also has worker's compensation claims that are unlikely to be settled due to the individuals having permanent disabilities and are currently receiving medical care. The only exposure to the City would be administrative fees with no liability in excess of insurance coverage. See Note 14.

(14) Risk Management

A. Self-Insurance

The City maintains various self-insurance accounts for general and auto liability, workmen's compensation benefits and health insurance (accounted for in Internal Service Fund G, Workmen's Compensation Fund and Health Self Insurance Fund, respectively) as of August 31, 2019. Most funds of the City participate in the self-insurance funds by making payments based on premiums necessary to cover claims, administrative costs, and commercial insurance premiums, if applicable.

For the fiscal year ending August 31, 2019, the City was self-insured for the first \$300,000 of each claim relating to workmen's compensation insurance. The City is covered under an insurance contract for the excess liability.

For the fiscal year ending August 31, 2019, the City had one plan for medical health insurance. If the individual is covered under the plan, the City is self-insured for the first \$7,000 per person except in certain situations in which an individual has been laseder at a higher dollar amount. Any amount over the \$70,000 or laseder amount would be reimbursable by the reinsurance carrier.

A reconciliation of claims liabilities which are included in the financial statements as accounts payable and accrued expenses and claims payable for the self-insurance funds follows:

	<u>Internal Service Fund G</u>	<u>Workmen's Compensation Fund</u>	<u>Health Self Insurance Fund</u>	<u>Total</u>
Beginning balance	\$ 380,000	\$ -	\$ 569,663	\$ 949,663
Claims incurred	11,427	384,909	2,476,173	2,872,509
Claims paid	<u>(11,427)</u>	<u>(384,909)</u>	<u>(2,286,762)</u>	<u>(2,683,098)</u>
Ending balance	<u>\$ 380,000</u>	<u>\$ -</u>	<u>\$ 759,074</u>	<u>\$ 1,139,074</u>

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

B. Commercial Insurance Coverage

The City is exposed to risks of loss in the areas of health care, general and auto liability, property hazards and workers' compensation. The City is self-insured for a portion of these losses as discussed above. The risk of any excess liability is handled by purchasing commercial insurance coverage. There have been no significant reductions in the insurance coverage during the year, nor have settlements exceeded coverage for the past three years.

(15) Commitments and Contingencies

The City received funding under grants from various federal and state agencies. The agency grants specify the purpose for which the grant monies are to be used. These grants are subject to audit by the granting agency or its representative.

In December 2019 the City received notice from the Internal Revenue Service of a tax lien relating to payroll taxes, penalties and interest for various tax periods from 2013 through 2019. The City appealed this assessment and has been working with an IRS representative to resolve this matter. It is expected that the City will ultimately be required to pay approximately \$42,000 to the United States Treasury.

(16) Segment Information for the Enterprise Funds

The City of Opelousas maintains two enterprise funds, each with one department, which provide water and sewerage services. Segment information for the year ended August 31, 2019, was as follows:

	Electric Lights and Waterworks	Sewer Department	Total Enterprise Funds
Operating revenues	<u>\$ 5,192,580</u>	<u>\$ 1,760,825</u>	<u>\$ 6,953,405</u>
Operating expenses:			
Depreciation	768,370	401,020	1,169,390
Other	<u>2,909,441</u>	<u>1,124,793</u>	<u>4,034,234</u>
Total operating expenses	<u>3,677,811</u>	<u>1,525,813</u>	<u>5,203,624</u>
Operating income	<u>\$ 1,514,769</u>	<u>\$ 235,012</u>	<u>\$ 1,749,781</u>

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

(17) Interfund Receivables/Payables

A. A summary of interfund receivables and payables at August 31, 2019 follows:

	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
Major governmental funds:		
General Fund	\$ 4,060,211	\$ 678,830
Sales Tax Fund	700,000	-
Non-major governmental funds	238,615	5
Proprietary funds:		
Electric Light and Waterworks Fund	216,010	1,457,934
Sewer Fund	50,420	1,397,137
Non-major proprietary fund	-	3
Internal Service Fund A	-	307,869
Internal Service Fund G	-	227,356
Workmen's Compensation Fund	301,616	-
Health Self Insurance Fund	<u>-</u>	<u>1,497,738</u>
 Total	 <u>\$ 5,566,872</u>	 <u>\$ 5,566,872</u>

The amounts due to various other funds are for short-term loans.

B. Transfers consisted of the following at August 31, 2019:

Major governmental funds:		
General Fund	\$ 14,269,484	\$ 778,641
Sales Tax Special Revenue Fund	-	10,760,363
Non-major governmental funds	988,830	-
Proprietary funds:		
Electric Light and Waterworks Fund	89	3,595,556
Sewer Fund	276,180	637,664
Health Self Insurance Fund	<u>224,689</u>	<u>-</u>
 Total	 <u>\$ 15,772,464</u>	 <u>\$ 15,772,464</u>

Transfers are used to (a) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and to (b) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

(18) Compensation of City Officials

A detail of compensation paid to the Mayor and Board of Aldermen for the year ended August 31, 2019 follows:

	<u>Salary</u>	<u>Car Allowance</u>	<u>Total</u>
Reginald Tatum, Mayor (9/1/18 - 12/31/18)	\$ 27,577	\$ 2,660	\$ 30,237
Julius Alsandor, Mayor (1/1/19 - 8/31/19)	51,275	5,320	56,595
Aldermen:			
Julius Alsander (9/1/18 - 12/31/18)	5,544	1,400	6,944
Johnathan Glover (9/1/18 - 12/31/18)	5,605	1,400	7,005
Blair Briggs (9/1/18 - 12/31/18)	5,605	1,400	7,005
Marvin Richard (9/1/18 - 8/31/19)	17,264	4,200	21,464
Jackie Martin (9/1/18 - 12/31/18)	5,605	1,400	7,005
Sherell Roberts (9/1/18 - 8/31/19)	17,264	4,200	21,464
Milton Batiste, III (1/1/19 - 8/31/19)	10,410	2,800	13,210
Floyd Ford (1/1/19 - 8/31/19)	10,410	2,800	13,210
Charles Cummings (1/1/19 - 8/31/19)	10,410	2,800	13,210
Chasity Davis (1/1/19 - 8/31/19)	<u>10,410</u>	<u>2,800</u>	<u>13,210</u>
	<u>\$ 177,379</u>	<u>\$ 33,180</u>	<u>\$ 210,559</u>

(19) Compensation, Benefits, and Other Payments to Mayor

A detail of compensation, benefits, and other payments paid to Mayor Reginald Tatum (9/1/18 – 12/31/18) and Mayor Julius Alsandor (1/1/19 – 8/31/19) for the year ended August 31, 2019 follows:

<u>Purpose</u>	<u>Reginald Tatum</u>	<u>Julius Alsandor</u>	<u>Total</u>
Salary	\$ 27,577	\$ 51,275	\$ 78,852
Car allowance	2,660	5,320	7,980
Benefits - life insurance	27	-	27
Benefits - retirement	7,091	13,597	20,688
Benefits - health insurance	1,350	3,375	4,725
Travel - meals and lodging	2,217	-	2,217
Other reimbursements	<u>345</u>	<u>2,751</u>	<u>3,096</u>
	<u>41,267</u>	<u>76,318</u>	<u>\$ 117,585</u>

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

(20) On-Behalf Payment of Salaries

The State of Louisiana paid the City's policemen and firemen \$498,802 of supplemental pay during the year ended August 31, 2019. Such payments are recorded as intergovernmental revenues and public safety expenditures in the government wide and General Fund financial statements.

(21) Enterprise Fund Contracts

A. Franchise Agreement with CLECO

On May 14, 1991, the City of Opelousas entered into a Franchise Agreement with Central Louisiana Electric Company, Inc. (CLECO) for operating and distributing electricity within the corporate limits of the City. The primary term of this Agreement shall be for a period of 10 years from August 11, 1991 to August 11, 2001, with the option granted to CLECO to renew such Agreement for 3 additional 10-year periods. The City of Opelousas renewed this agreement for a second period of 10 years from August 11, 2011 to August 11, 2021. This agreement was then renewed and modified on July 9, 2019 extending the agreement for an additional 10 years through August 11, 2031.

The City shall continue to own its electric distribution system within the City, but enters into an operating Agreement with CLECO whereby CLECO is granted the full right to use and operate same and to repair and replace lines, poles, and other equipment as and when deemed necessary for the purpose of efficiently maintaining the system. The electric distribution system does not include the City's power plant and CLECO has no rights or obligations relative to the power plant. All improvements made by CLECO are to be purchased by the City at the end of the lease at cost less depreciation.

Under the terms of the Agreement, that for and in consideration of the city granting to CLECO the franchise and the right to use the City's electric distribution system, CLECO binds and obligates itself to pay the following:

1. The sum of \$1,300,000 upon execution of the Agreement.
2. A monthly payment of \$170,000 for 120 months beginning August 11, 2001 for operations. Beginning August 11, 2021, this monthly payment will increase to \$175,000.
3. A franchise fee of equal to 4% of the amounts received by CLECO from the sale and delivery of electric energy at retail for residential and commercial purposes, commencing August 11, 2011. This amount shall be paid monthly, and the annual amount shall be no less than \$350,000.

CLECO shall also bill and collect for and on behalf of the City a consumer service charge, the amount of which will be added to each consumer's bill on a cost per kilowatt-hour basis. The amount of this surcharge shall be determined by the Mayor and Board of Aldermen of the City.

CITY OF OPELOUSAS, LOUISIANA

Notes to Basic Financial Statements (Continued)

B. Franchise Agreement with SLEMCO

On March 1, 2006, the City of Opelousas entered into a franchise agreement with Southwest Louisiana Membership Corporation (SLEMCO) for operating and distributing electricity within the corporate limits of the City of Opelousas, with the exception of the "Excluded Area." The excluded area is defined as all areas that were within the Opelousas city limits as those city limits existed in August 1991 when the City leased its city-owned electrical system to Central Louisiana Electric Company (CLECO).

The primary term of the agreement shall be for a period of 6 years and 6 months commencing on March 1, 2006 and ending on August 11, 2011. The City of Opelousas renewed this agreement for a period of 10 years from August 11, 2011 to August 11, 2021.

The City entered into an operating agreement with SLEMCO whereby SLEMCO is granted the right and privilege of constructing, erecting, maintaining, and operating SLEMCO's electric transmission and distribution lines and systems, for the purpose of selling, servicing, handling, and distributing electricity and electric energy within the corporate limits of the City as they existed on March 1, 2006 and as thereafter extended on SLEMCO lines, including poles, lines, wires, insulators, transformers, services, arms, braces, guys, and all other necessary or usual attachments and appurtenances, along, across, over, under and on the streets, lanes, highways, public roads, and other public places in the City, with the exception of the "Excluded Area."

Under the terms of the agreement, that for and in consideration of the City granting to SLEMCO the franchise and the right to operate SLEMCO's electric transmission and distribution line and systems, SLEMCO binds and obligates itself to pay the following:

1. The sum of \$373,708 upon execution of the agreement.
2. A monthly franchise fee of equal to 4% of gross revenue collected by SLEMCO from its retail sale and delivery of electric energy in the City.

**REQUIRED SUPPLEMENTARY
INFORMATION**

CITY OF OPELOUSAS, LOUISIANA
General Fund

Budgetary Comparison Schedule
For the Year Ended August 31, 2019

	Budget		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Taxes	\$ 2,287,896	\$ 2,342,901	\$ 2,649,044	\$ 306,143
Licenses and permits	898,100	936,325	923,931	(12,394)
Intergovernmental	1,378,602	940,762	1,022,437	81,675
Charges for services	392,205	433,313	367,357	(65,956)
Fines and forfeitures	50,000	28,045	45,867	17,822
Other	354,389	401,391	386,062	(15,329)
Total revenues	<u>5,361,192</u>	<u>5,082,737</u>	<u>5,394,698</u>	<u>311,961</u>
Expenditures:				
Current -				
General government	2,812,960	2,789,688	2,831,752	(42,064)
Public safety	9,791,900	9,782,524	10,046,732	(264,208)
Public works	1,792,112	1,690,603	1,788,415	(97,812)
Health and welfare	621,473	527,227	543,806	(16,579)
Culture and recreation	1,891,479	1,513,666	1,479,387	34,279
Economic development	111,350	94,261	91,223	3,038
Capital outlay	2,695,644	2,052,191	2,274,733	(222,542)
Debt service -				
Principal retirement	167,000	474,067	500,595	(26,528)
Interest and fiscal charges	106,402	105,878	164,334	(58,456)
Total expenditures	<u>19,990,320</u>	<u>19,030,105</u>	<u>19,720,977</u>	<u>(690,872)</u>
Deficiency of revenues over expenditures	<u>(14,629,128)</u>	<u>(13,947,368)</u>	<u>(14,326,279)</u>	<u>(378,911)</u>
Other financing sources (uses):				
Proceeds from capital lease	1,500,000	1,500,000	1,500,000	-
Sale of capital assets	-	5,000	5,000	-
Transfers in	13,545,027	13,799,436	14,269,484	470,048
Transfers out	(250,000)	(227,240)	(778,641)	(551,401)
Total other financing sources (uses)	<u>14,795,027</u>	<u>15,077,196</u>	<u>14,995,843</u>	<u>(81,353)</u>
Net change in fund balance	165,899	1,129,828	669,564	(460,264)
Fund balances, beginning	<u>1,399,148</u>	<u>1,399,148</u>	<u>1,399,148</u>	<u>-</u>
Fund balances, ending	<u>\$ 1,565,047</u>	<u>\$ 2,528,976</u>	<u>\$ 2,068,712</u>	<u>\$ (460,264)</u>

The accompanying notes are an integral part of this schedule.

CITY OF OPELOUSAS, LOUISIANA
Sales Tax Special Revenue Fund

Budgetary Comparison Schedule
For the Year Ended August 31, 2019

	Budget		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Taxes	\$ 9,658,000	\$ 9,599,435	\$ 9,577,094	\$ (22,341)
Other	<u>7,250</u>	<u>3,201</u>	<u>3,236</u>	<u>35</u>
Total revenues	9,665,250	9,602,636	9,580,330	(22,306)
Expenditures:				
Current -				
General government	<u>383,945</u>	<u>361,071</u>	<u>371,635</u>	<u>(10,564)</u>
Excess of revenues over expenditures	9,281,305	9,241,565	9,208,695	(32,870)
Other financing uses:				
Transfers out	<u>(10,720,027)</u>	<u>(10,570,362)</u>	<u>(10,760,363)</u>	<u>(190,001)</u>
Net change in fund balance	(1,438,722)	(1,328,797)	(1,551,668)	(222,871)
Fund balances, beginning	<u>3,164,726</u>	<u>3,164,726</u>	<u>3,164,726</u>	<u>-</u>
Fund balances, ending	<u>\$ 1,726,004</u>	<u>\$ 1,835,929</u>	<u>\$ 1,613,058</u>	<u>\$ (222,871)</u>

The accompanying notes are an integral part of this schedule.

CITY OF OPELOUSAS, LOUISIANA

Schedule of Employer's Share of Net Pension Liability
For the Year Ended August 31, 2019 *

Year ended August 31,	Employer Proportion of the Net Pension Liability (Asset)	Employer Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
Municipal Employees' Retirement System of Louisiana - Plan A:					
2019	2.179317%	\$ 9,106,628	\$3,796,714	239.9%	64.68%
2018	2.185248%	\$ 9,048,408	\$3,596,657	251.6%	63.94%
2017	2.128890%	\$ 8,906,044	\$3,502,465	254.3%	62.49%
2016	2.076782%	\$ 8,512,128	\$3,587,100	237.3%	62.11%
2015	2.085828%	\$ 7,450,904	\$3,559,351	209.3%	66.18%
Municipal Police Employees' Retirement System of Louisiana:					
2019	0.857034%	\$ 7,783,304	\$2,673,941	291.1%	71.01%
2018	1.000453%	\$ 8,457,891	\$2,952,467	286.5%	71.89%
2017	0.998986%	\$ 8,721,570	\$2,930,423	297.6%	70.08%
2016	1.067947%	\$ 10,009,672	\$2,991,420	334.6%	66.04%
2015	1.047878%	\$ 8,209,029	\$2,803,091	292.9%	70.73%
Firefighters' Retirement System of Louisiana:					
2019	1.053403%	\$ 6,596,315	\$2,530,236	260.7%	73.96%
2018	1.036182%	\$ 5,960,200	\$2,469,679	241.3%	74.76%
2017	1.046380%	\$ 5,997,692	\$2,447,252	245.1%	73.55%
2016	1.041695%	\$ 6,813,627	\$2,345,262	290.5%	68.16%
2015	1.005241%	\$ 5,425,399	\$2,136,549	253.9%	72.45%
Louisiana State Employees' Retirement System:					
2019	0.00177%	\$ 128,307	\$ 33,821	379.4%	62.9%
2018	0.00256%	\$ 174,590	\$ 33,821	516.2%	64.3%
2017	0.00266%	\$ 187,022	\$ 33,821	553.0%	62.5%
2016	0.00176%	\$ 138,440	\$ 33,821	409.3%	57.7%
2015	0.00169%	\$ 114,605	\$ 32,520	352.4%	62.7%

* The amounts presented have a measurement date of June 30th of each fiscal year.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

The accompanying notes are an integral part of this schedule.

CITY OF OPELOUSAS, LOUISIANA

Schedule of Employer Contributions
For the Year Ended August 31, 2019

Year ended August 31,	Contractually Required Contribution	Contributions in Relation to Contractual Required Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a % of Covered Payroll
Municipal Employees' Retirement System of Louisiana - Plan A:					
2019	\$ 1,002,573	\$ 1,004,125	\$ (1,552)	\$ 3,807,766	26.37%
2018	\$ 915,290	\$ 922,673	\$ (7,383)	\$ 3,662,470	25.19%
2017	\$ 835,557	\$ 832,877	\$ 2,680	\$ 3,616,471	23.03%
2016	\$ 717,594	\$ 717,167	\$ 427	\$ 3,553,410	20.18%
2015	\$ 706,408	\$ 706,464	\$ (56)	\$ 3,576,749	19.75%
Municipal Police Employees' Retirement System of Louisiana:					
2019	\$ 860,002	\$ 860,008	\$ (6)	\$ 2,662,770	32.30%
2018	\$ 898,907	\$ 898,908	\$ (1)	\$ 2,898,171	31.02%
2017	\$ 961,437	\$ 961,175	\$ 262	\$ 3,046,069	31.55%
2016	\$ 892,889	\$ 892,891	\$ (2)	\$ 2,992,169	29.84%
2015	\$ 882,236	\$ 882,236	\$ -	\$ 2,829,486	31.18%
Firefighters' Retirement System of Louisiana:					
2019	\$ 677,791	\$ 681,952	\$ (4,161)	\$ 2,535,172	26.90%
2018	\$ 656,255	\$ 655,908	\$ 347	\$ 2,476,434	26.49%
2017	\$ 648,401	\$ 648,401	\$ -	\$ 2,544,857	25.48%
2016	\$ 641,939	\$ 641,939	\$ -	\$ 2,382,774	26.94%
2015	\$ 627,405	\$ 627,816	\$ (411)	\$ 2,167,593	28.96%
Louisiana State Employees' Retirement System:					
2019	\$ 13,712	\$ 13,712	\$ -	\$ 33,821	40.54%
2018	\$ 13,562	\$ 13,562	\$ -	\$ 33,821	40.10%
2017	\$ 13,947	\$ 13,483	\$ 464	\$ 35,122	38.39%
2016	\$ 12,881	\$ 12,880	\$ 1	\$ 33,821	38.08%
2015	\$ 13,319	\$ 13,859	\$ (540)	\$ 32,520	42.62%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

The accompanying notes are an integral part of this schedule.

CITY OF OPELOUSAS, LOUISIANA

Notes to Required Supplementary Information

(1) Budget and Budgetary Accounting

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. The City Clerk prepares a proposed operating budget for the fiscal year and submits it to the Mayor and Board of Aldermen not later than fifteen days prior to the beginning of each fiscal year.
2. A summary of the proposed budget is published, and the public notified that the proposed budget is available for public inspection. At the same time, a public hearing is called.
3. A public hearing is held on the proposed budget at least ten days after publication of the call for the hearing.
4. After the holding of the public hearing and completion of all action necessary to finalize and implement the budget, the budget is adopted prior to the commencement of the fiscal year for which the budget is being adopted.
5. Budgetary amendments involving the transfer of funds from one department, program or function to another or involving increases in expenditures resulting from revenues exceeding amounts estimated require the approval of the Mayor.
6. All budgetary appropriations lapse at the end of each fiscal year.
7. Budgets for all funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgeted amounts are as originally adopted or as amended by the Board of Aldermen. Such amendments were not material in relation to the original appropriations.

(2) Excess of Expenditures over Appropriations

The General Fund and Sales Tax Special Revenue Fund incurred expenditures in excess of appropriations of \$690,872 and \$10,564, respectively, for the year ended August 31, 2019.

CITY OF OPELOUSAS, LOUISIANA

Notes to Required Supplementary Information

(3) Pension Plans

Changes in benefit terms – There were no changes in benefit terms.

Changes of assumptions – Changes of assumptions about future economic or demographic factors or of other inputs were recognized in pension expense using the straight-line amortization method over a closed period equal to the average of the expected remaining service lives of all employees that are provided with pensions through the plans. These assumptions include the rate of investment return, mortality of plan members, rate of salary increase, rates of retirement, rates of termination, rates of disability, and various other factors that have an impact on the cost of the plan.

Amounts reported in fiscal year ended August 31, 2019 for the various pension plans reflect the following changes used to measure the total pension liability:

*		Investment		Expected	
Year ended	Discount	Rate	Inflation	Remaining	Projected
August 31,	Rate	of Return	Rate	Service Lives	Salary
					Increase
Municipal Employees' Retirement System of Louisiana - Plan B:					
2019	7.00%	7.00%	2.50%	3	4.5-6.4%
2018	7.275%	7.275%	2.60%	3	5.00%
2017	7.40%	7.40%	2.775%	4	5.00%
2016	7.50%	7.50%	2.875%	4	5.00%
2015	7.50%	7.50%	2.875%	4	5.00%
Municipal Police Employees' Retirement System of Louisiana:					
2019	7.13%	7.13%	2.50%	4	4.25-9.75%
2018	7.20%	7.20%	2.60%	4	4.25-9.75%
2017	7.325%	7.325%	2.70%	4	4.25-9.75%
2016	7.50%	7.50%	2.875%	4	4.25-9.75%
2015	7.50%	7.50%	2.875%	4	4.25-9.75%
Firefighters' Retirement System of Louisiana:					
2019	7.15%	7.15%	2.50%	7	4.5-14.75%
2018	7.30%	7.30%	2.70%	7	4.75-15.0%
2017	7.40%	7.40%	2.775%	7	4.75-15.0%
2016	7.50%	7.50%	2.875%	7	4.75-15.0%
2015	7.50%	7.50%	2.875%	7	4.75-15.0%
Louisiana State Employees' Retirement System:					
2019	7.60%	7.60%	2.50%	2	2.8-14.0%
2018	7.65%	7.65%	2.75%	3	3.8-12.8%
2017	7.70%	7.70%	2.750%	3	3.8-12.8%
2016	7.75%	7.75%	3.000%	3	4.0-13.0%
2015	7.75%	7.75%	3.000%	3	4.0-13.0%

* The amounts presented have a measurement date of June 30th of each fiscal year end.

OTHER SUPPLEMENTARY INFORMATION

OTHER FINANCIAL INFORMATION

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

Louisiana Community Development Block Grant (LCDBG) Fund

Accounts for monies reimbursed from the Louisiana Community Development Block Grant for street improvements.

Police Department Detective Fund

Accounts for monies transferred from the General Fund to be used for detective investigation.

Emergency Shelter Grant Fund

Accounts for funds received from the State of Louisiana Department of Social Services for the purpose of rehabilitation and operations of the New Life Center and Light House Mission.

Police Witness Fee Fund

Accounts for monies transferred from the General Fund to be used for witness fees.

Police Seized Fund

Accounts for monies received when drug assets are made and money is seized.

Industrial Park Fund

Accounts for funds received from the sale of land, lease income, or rental income in the City's Industrial Park. The funds received are not restricted.

Myrtle Grove Cemetery Fund

Accounts for funds received from the sale of lots in Myrtle Grove Cemetery. These funds are used for the operating and capital expenditures for the Cemetery.

DEBT SERVICE FUND

Local Assessment Fund

Accumulates monies for payment of Paving Certificates, Series 1996 of \$71,049. The Paving Certificates were retired by assessments on the real properties along those applicable portions of streets within corporate limits.

CAPITAL PROJECTS FUNDS

Capital Projects Fund

To account for excess monies from CLECO settlement and other sources designated to be used for operating transfers to other funds as designated by management.

1995 Capital Projects Fund

To account for the expenditures associated with the acquisition of equipment and improving of public buildings financed by Certificates of Indebtedness, Series 1995.

CITY OF OPELOUSAS, LOUISIANA
Nonmajor Governmental Funds

Combining Balance Sheet
August 31, 2019
With Comparative Totals as of August 31, 2018

	Special Revenue	Debt Service	Capital Projects	Total
ASSETS				
Cash and cash equivalents	\$ 3,009	\$ 38,864	\$ -	\$ 41,873
Receivables -				
Due from other funds	20,338	-	218,277	238,615
TOTAL ASSETS	\$ 23,347	\$ 38,864	\$ 218,277	\$ 280,488
LIABILITIES AND FUND BALANCES				
Liabilities:				
Accounts payable and accrued expenses	\$ 1,029	\$ -	\$ -	\$ 1,029
Due to other funds	5	-	-	5
Total liabilities	1,034	-	-	1,034
Fund balances:				
Restricted - debt service	\$ -	\$ 38,864	\$ -	\$ 38,864
Assigned - public safety	10,832	-	-	10,832
Assigned - health and welfare	11,481	-	-	11,481
Assigned - capital expenditures	-	-	218,277	218,277
Total fund balances	22,313	38,864	218,277	279,454
TOTAL LIABILITIES AND FUND BALANCES	\$ 23,347	\$ 38,864	\$ 218,277	\$ 280,488

CITY OF OPELOUSAS, LOUISIANA
Nonmajor Governmental Funds

Combining Statement of Revenues, Expenditures and Changes in Fund Balances
For the Year Ended August 31, 2019

	Special Revenue	Debt Service	Capital Projects	Total
Revenues:				
Intergovernmental	\$ 5,931	\$ -	\$ -	\$ 5,931
Interest	44	266	9	319
Total revenues	5,975	266	9	6,250
Expenditures:				
Current -				
Public safety	5,565	-	-	5,565
Capital outlay	-	-	636,704	636,704
Total expenditures	5,565	-	636,704	642,269
Excess (deficiency) of revenues over expenditures	410	266	(636,695)	(636,019)
Other financing uses				
Operating transfers in (out)	229	-	988,601	988,830
Net change in fund balances	639	266	351,906	352,811
Fund balance (deficit), beginning	21,674	38,598	(133,629)	(73,357)
Fund balance, ending	\$ 22,313	\$ 38,864	\$ 218,277	\$ 279,454

INTERNAL SERVICE FUNDS

Internal Service Fund A

Accounts for the billing to various funds and the payment for automobile claims. This fund also accounts for the monies held in a claims account for self-insurance purposes in connection with the above coverage.

Internal Service Fund G

Accounts for the billing to various funds and the payment of general liability claims. This fund also accounts for the monies held in a claims account for self-insurance purposes in connection with the above

Workmen's Compensation Fund

Accounts for the billing to the various funds and the payment of insurance premiums for workmen's compensation coverage. This fund also accounts for the monies held in a claims account for the self-insured portion of each claim for the above coverage.

Health Self-Insurance Fund

Accounts for the collection of health insurance premiums and the payment of individual claims.

CITY OF OPELOUSAS, LOUISIANA

Combining Statement of Net Position
Internal Service Funds
August 31, 2019

	Internal Service Fund A	Internal Service Fund G	Workmen's Compensation Fund	Health Self Insurance Fund	Total
ASSETS					
CURRENT ASSETS					
Cash and cash equivalents	\$ -	\$ -	\$ 17,139	\$ 6,072	\$ 23,211
Accounts receivable	-	119	-	-	119
Due from other funds	-	-	301,616	-	301,616
Prepaid items	<u>37,892</u>	<u>33,066</u>	<u>-</u>	<u>-</u>	<u>70,958</u>
Total assets	<u>\$ 37,892</u>	<u>\$ 33,185</u>	<u>\$ 318,755</u>	<u>\$ 6,072</u>	<u>\$ 395,904</u>
LIABILITIES AND NET POSITION					
LIABILITIES					
Accounts payable	\$ -	\$ 1,427	\$ -	\$ -	\$ 1,427
Claims payable	-	380,000	-	759,074	1,139,074
Due to other funds	<u>307,869</u>	<u>227,356</u>	<u>-</u>	<u>1,497,738</u>	<u>2,032,963</u>
Total liabilities	<u>307,869</u>	<u>608,783</u>	<u>-</u>	<u>2,256,812</u>	<u>3,173,464</u>
NET POSITION					
Restricted for insurance claims	-	-	318,755	-	318,755
Unrestricted	<u>(269,977)</u>	<u>(575,598)</u>	<u>-</u>	<u>(2,250,740)</u>	<u>(3,096,315)</u>
Total net position	<u>(269,977)</u>	<u>(575,598)</u>	<u>318,755</u>	<u>(2,250,740)</u>	<u>(2,777,560)</u>
Total liabilities and net position	<u>\$ 37,892</u>	<u>\$ 33,185</u>	<u>\$ 318,755</u>	<u>\$ 6,072</u>	<u>\$ 395,904</u>

CITY OF OPELOUSAS, LOUISIANA

Combining Statement of Revenues, Expenses, and Changes in Fund Net Position
Internal Service Funds
For the Year Ended August 31, 2019

	Internal Service Fund A	Internal Service Fund G	Workmen's Compensation Fund	Health Self Insurance Fund	Total
Operating revenues:					
Premiums	\$ 402,715	\$ 365,547	\$ 399,199	\$ 1,822,989	\$ 2,990,450
Miscellaneous	-	21,209	-	5,564	26,773
Total operating revenues	<u>402,715</u>	<u>386,756</u>	<u>399,199</u>	<u>1,828,553</u>	<u>3,017,223</u>
Operating expenses:					
Claims	-	11,427	384,909	2,286,762	2,683,098
Insurance	544,559	192,535	-	573,054	1,310,148
Administrative and other	<u>3,000</u>	<u>6,000</u>	<u>10,000</u>	<u>77,473</u>	<u>96,473</u>
Total operating expenses	<u>547,559</u>	<u>209,962</u>	<u>394,909</u>	<u>2,937,289</u>	<u>4,089,719</u>
Operating income (loss)	(144,844)	176,794	4,290	(1,108,736)	(1,072,496)
Nonoperating revenues (expenses):					
Investment income	<u>5</u>	<u>168</u>	<u>484</u>	<u>353</u>	<u>1,010</u>
Income (loss) before operating transfers	(144,839)	176,962	4,774	(1,108,383)	(1,071,486)
Other financing sources:					
Operating transfers in (out)	<u>(240)</u>	<u>3,844</u>	<u>9,348</u>	<u>224,689</u>	<u>237,641</u>
Change in net position	(145,079)	180,806	14,122	(883,694)	(833,845)
Net position, beginning	<u>(124,898)</u>	<u>(756,404)</u>	<u>304,633</u>	<u>(1,367,046)</u>	<u>(1,943,715)</u>
Net position, ending	<u><u>\$ (269,977)</u></u>	<u><u>\$ (575,598)</u></u>	<u><u>\$ 318,755</u></u>	<u><u>\$ (2,250,740)</u></u>	<u><u>\$ (2,777,560)</u></u>

CITY OF OPELOUSAS, LOUISIANA

Combining Statement of Cash Flows
Internal Service Funds
For the Year Ended August 31, 2019

	Internal Service Fund A	Internal Service Fund G	Workmen's Compensation Fund	Health Self Insurance Fund	Total
Cash flows from operating activities:					
Premiums received	\$ 402,715	\$ 365,428	\$ 399,199	\$ 1,822,989	\$ 2,990,331
Other receipts	-	21,209	-	5,564	26,773
General and administrative expenses paid	(3,000)	(6,000)	(10,000)	(77,473)	(96,473)
Claims paid	-	(11,427)	(384,909)	(2,097,351)	(2,493,687)
Insurance paid	<u>(582,451)</u>	<u>(238,476)</u>	<u>(17,715)</u>	<u>(573,054)</u>	<u>(1,411,696)</u>
Net cash provided (used) by operating activities	<u>(182,736)</u>	<u>130,734</u>	<u>(13,425)</u>	<u>(919,325)</u>	<u>(984,752)</u>
Cash flows from noncapital financing activities:					
Cash received from (paid to) other funds	<u>182,731</u>	<u>(130,902)</u>	<u>(41,826)</u>	<u>839,677</u>	<u>849,680</u>
Cash flows from investing activities:					
Interest earnings	<u>5</u>	<u>168</u>	<u>484</u>	<u>353</u>	<u>1,010</u>
Net decrease in cash and cash equivalents	-	-	(54,767)	(79,295)	(134,062)
Cash and cash equivalents, beginning of the year	<u>-</u>	<u>-</u>	<u>71,906</u>	<u>85,367</u>	<u>157,273</u>
Cash and cash equivalents, end of the year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 17,139</u>	<u>\$ 6,072</u>	<u>\$ 23,211</u>
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:					
Operating income (loss)	\$ (144,844)	\$ 176,794	\$ 4,290	\$ (1,108,736)	\$ (1,072,496)
Adjustments to reconcile operating loss to net cash used by operating activities:					
Changes in assets and liabilities:					
Accounts receivable	-	(119)	-	-	(119)
Prepaid items	(37,892)	(33,066)	-	-	(70,958)
Accounts payable	-	(12,875)	(17,715)	-	(30,590)
Claims payable	<u>-</u>	<u>-</u>	<u>-</u>	<u>189,411</u>	<u>189,411</u>
Net cash provided (used) by operating activities	<u>\$ (182,736)</u>	<u>\$ 130,734</u>	<u>\$ (13,425)</u>	<u>\$ (919,325)</u>	<u>\$ (984,752)</u>

**INTERNAL CONTROL, COMPLIANCE
AND
OTHER MATTERS**

KOLDER, SLAVEN & COMPANY, LLC

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Julius Alsandor, Mayor
and Members of the Board of Aldermen
City of Opelousas, Louisiana

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Opelousas, Louisiana, as of and for the year ended August 31, 2019, and the related notes to the financial statements, which collectively comprise the City of Opelousas, Louisiana's basic financial statements and have issued our report thereon dated February 20, 2020.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Opelousas, Louisiana's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Opelousas, Louisiana's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Opelousas, Louisiana's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying summary schedule of current and prior year audit findings and management's corrective action plan, we did identify certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying schedule of current and prior year audit findings and management's corrective action plan as items 2019-001 and 2019-002 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of current and prior year audit findings and management's corrective action plan as items 2019-003 and 2019-004 to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Opelousas, Louisiana's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of current and prior year audit findings and management's corrective action plan as items 2019-005, 2019-006, 2019-007, 2019-008, 2019-009, 2019-010, and 2018-011.

City of Opelousas, Louisiana's Response to Findings

The City of Opelousas, Louisiana's response to the findings identified in our audit is described in the accompanying summary schedule of current and prior year audit findings and management's corrective action plan. The City of Opelousas, Louisiana's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. Although the intended use of this report may be limited, under Louisiana Revised Statute 24:513, this report is distributed by the Legislative Auditor as a public document.

Kolder, Slaven & Company, LLC
Certified Public Accountants

Ville Platte, Louisiana
February 20, 2020

CITY OF OPELOUSAS, LOUISIANA

Schedule of Current and Prior Year Audit Findings
and Management's Corrective Action Plan
Year Ended August 31, 2019

Part I: Current Year Findings and Management's Corrective Action Plan

A. Internal Control Over Financial Reporting

2019-001 Purchasing Procedures

Fiscal year finding initially occurred: 2018

CONDITION: In our examination of the City's purchasing procedures, we found numerous incidents in which the Police Department failed to obtain purchase orders as required by the purchasing policy. Officers were found to be making several purchases within one day, each under the \$300 purchase order requirement threshold in an apparent effort to avoid obtaining a purchase order.

CRITERIA: The City's purchasing policy requires a purchase order be obtained for all purchases in excess of \$300.

CAUSE: The City has not properly followed its written policies and procedures regarding purchase orders.

EFFECT: Failure to follow written policies and procedure increases the risk of not having continuity of operations and the risk of improper purchases being made.

RECOMMENDATION: Management should comply with its written policies and procedures in the future and ensure purchase orders are obtained for all purchase in excess of the \$300 purchase order threshold.

MANAGEMENT'S CORRECTIVE ACTION PLAN: The administration will improve communications with the Police Department regarding purchasing policies and review transactions to ensure purchasing procedures are followed. No one will be allowed to make multiple purchases within one day.

2019-002 Timekeeping System

Fiscal year finding initially occurred: Unknown

CONDITION: Employees of the City are not consistently utilizing the electronic timekeeping system. Employees maintain manual timesheets that do not agree to the time clock report generated at the end of each pay period.

CRITERIA: AU-C§325.05, Communicating Internal Control Related Matters Identified in an Audit, states, in part:

CITY OF OPELOUSAS, LOUISIANA

Schedule of Current and Prior Year Audit Findings
and Management's Corrective Action Plan (Continued)
Year Ended August 31, 2019

“A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis.

A deficiency in design exists when:

- A control necessary to meet the control objectives is missing, or
- An existing control is not properly designed so that, even if the control operates as designed, the control objective would not be met.”

CAUSE: The City has not enforced its policy requiring employees to utilize the electronic timekeeping system.

EFFECT: Failure to enforce its policy requiring employees to utilize the electronic timekeeping system increases the risk of paying employees for time not actually worked.

RECOMMENDATION: Management should enforce its policy requiring employees to utilize the electronic timekeeping system and ensure that electronic timecards are attached to the manual time sheets to evidence actual time worked.

MANAGEMENT'S CORRECTIVE ACTION PLAN: The City has updated its electronic timekeeping system. As of January 2020, all employees are required to utilize the electronic timeclocks.

2019-003

Late Payment of Invoices

Fiscal year finding initially occurred: 2018

CONDITION: During the year, the City paid several invoices after the due date resulting in late fees being assessed.

CRITERIA: Sound business practices require that obligations be paid timely and when due.

CAUSE: The cause of the condition is the result of payments being withheld due to cash flow constraints.

EFFECT: The failure to pay vendors timely could lead to late fees being assessed and increases the risk that vendors will cease doing business with the City.

CITY OF OPELOUSAS, LOUISIANA

Schedule of Current and Prior Year Audit Findings
and Management's Corrective Action Plan (Continued)
Year Ended August 31, 2019

RECOMMENDATION: It is recommended that the City process and pay invoices timely and by the due date.

MANAGEMENT'S CORRECTIVE ACTION PLAN: The City will closely monitor all invoices received and disburse funds timely to avoid any late fees.

2019-004 Insufficient Deposit Account Balance

Fiscal year finding initially occurred: 2019

CONDITION: The City did not maintain a sufficient cash balance in its customer deposit bank account to adequately cover the customer deposit liability.

CRITERIA: Sound business practices require that sufficient cash balances must be maintained in a separate account to fully cover the customer meter deposit liability.

CAUSE: The cause of the condition is the result of cash flow constraints.

EFFECT: Failure to maintain sufficient cash balance in its deposit account to fully cover the customer deposit liability may result in the City being unable to repay customer deposits timely.

RECOMMENDATION: The City should fully fund the customer meter deposit account and maintain a sufficient balance to fully cover the customer meter deposit liability at all times.

MANAGEMENT'S CORRECTIVE ACTION PLAN: The City will fully fund the customer meter deposit and ensure a sufficient balance is maintained to fully cover the customer meter deposit liability at all times.

B. Compliance

2019-005 Asset Management

Fiscal year finding initially occurred: 2016

CONDITION: The City has not implemented procedures to ensure a listing of the City's capital assets is maintained and monitored as required by LA R.S. 24:515. Also, no physical inventory of capital assets was performed during the year ending August 31, 2019.

CITY OF OPELOUSAS, LOUISIANA

Schedule of Current and Prior Year Audit Findings
and Management's Corrective Action Plan (Continued)
Year Ended August 31, 2019

CRITERIA: LA R.S. 24:515 requires the City to maintain records of all land, buildings, improvements other than buildings, equipment, and any other general fixed assets which were purchased or otherwise acquired, and for which the City is accountable.

CAUSE: The City does not have adequate controls or policies and procedures established to ensure that assets are properly maintained as tracked as required by LA R.S. 24:515.

EFFECT: Failure to maintain an accurate asset listing could result in misappropriation of those assets or a material misstatement of the City's financial statements.

RECOMMENDATION: The City should implement control procedures to ensure assets are properly monitored as required by LA R.S. 24:515 and annual inventory inspections reconcile to the City's assets listing.

MANAGEMENT'S CORRECTIVE ACTION PLAN: The City has developed an asset management plan which will track all assets that have been purchased and will be purchased in the future. A physical inventory was conducted in January 2020 and will be conducted annually.

2019-006 Transfer of Unclaimed Property

Fiscal year finding initially occurred: Unknown

CONDITION: The City has not reported unclaimed property in the form of refunds of deposits returned as undeliverable to the State Treasurer as required by LA R.S. 9:159-160.

CRITERIA: LA R.S. 9:159-160 requires that unclaimed property be reported and remitted to the State Treasurer on an annual basis.

CAUSE: The City does not have policies and procedures in place to report unclaimed property, such as returned refund checks, to the State to ensure compliance with state law.

EFFECT: Failure to report and transfer unclaimed property to the State Treasurer increases the risk that the City will be in violation of state law.

RECOMMENDATION: The City should implement policies and procedures to comply with the laws regarding remitting unclaimed property to the State Treasurer.

CITY OF OPELOUSAS, LOUISIANA

Schedule of Current and Prior Year Audit Findings
and Management's Corrective Action Plan (Continued)
Year Ended August 31, 2019

MANAGEMENT'S CORRECTIVE ACTION PLAN: The City is currently implementing policies and procedures to report the unclaimed property to the State each year.

2019-007 Audit of Traffic Citations

Fiscal year finding initially occurred: 2015

CONDITION: The Opelousas Police Department records division employees conduct quarterly audits of all traffic citations; however, this information is not provided to the City Clerk for review.

CRITERIA: Louisiana Revised Statute 32:3983.3 (B) provides that each record of traffic citations shall be audited quarterly by the appropriate fiscal officer of the governmental agency to which the traffic enforcement agency is responsible.

CAUSE: The City of Opelousas Police Department records division employees did not provide the necessary information to the City Clerk for review.

EFFECT: Failure to conduct quarterly audits of traffic tickets places the City in violation of state statutes and increase the risk that improper disposal of traffic citations will not be identified.

RECOMMENDATION: A quarterly audit of traffic tickets should be conducted by the City Clerk as required by state law.

MANAGEMENT'S CORRECTIVE ACTION PLAN: A quarterly audit of traffic tickets will be conducted by the City Clerk as required by state law.

2019-008 Failure to Publish Minutes

Fiscal year finding initially occurred: 2018

CONDITION: The City did not publish minutes for all of its public meetings within a reasonable period of time.

CRITERIA: LA R.S. 42:20 states that all public bodies shall keep written minutes of all open meetings. It further states that the minutes shall be public records and shall be available within a reasonable period of time after the meeting and published in the public body's official journal. LA R.S. 43:144 requires the official proceedings to be published within 20 days from the date of the meeting. In addition, LA R.S. 42:20B states that if the public body has a website, the minutes need to be posted to the website within 10 days after

CITY OF OPELOUSAS, LOUISIANA

Schedule of Current and Prior Year Audit Findings
and Management's Corrective Action Plan (Continued)
Year Ended August 31, 2019

publication in the official journal and should remain there for at least three months after being posted online.

CAUSE: The City did not publish minutes in the official journal within the required time frame.

EFFECT: Members of the public were not provided information regarding the City's activities in a timely manner.

RECOMMENDATION: The City should comply with LA R.S. 42:20B and 43:144 and publish all minutes in accordance with state law.

MANAGEMENT'S CORRECTIVE ACTION PLAN: The City has implemented policies to ensure that minutes of all open meetings will be made available as public record and published in the official journal and on the City's website timely.

2019-009

Budget – Public Participation

Fiscal year finding initially occurred: 2018

CONDITION: The City failed to advertise the original and amended budget for fiscal year 2019. The City adopted the fiscal year 2019 operating budget on September 11, 2018, after the start of the fiscal year. The notice of public hearing was published after the start of the fiscal year and nine and six days prior to the public hearing.

CRITERIA: LA R.S. 39:1305(B) requires that the proposed budget be made available for public inspection not later than 15 days prior to the beginning of each fiscal year. LA R.S. 39:1306(D) requires notice of the public hearing to be published in the same advertisement as the availability of the proposed budget.

CAUSE: The City did not publish a notice of when a public hearing on the budget would take place within the prescribed timeframe.

EFFECT: Members of the public were not provided information regarding public hearing on adoption of the budget in a timely manner.

RECOMMENDATION: The City should comply with LA R.S. 39:1305(B) and 39:1306(D) and publish all required notices in accordance with state law.

MANAGEMENT'S CORRECTIVE ACTION PLAN: The City will implement policies to ensure that the proposed budget be made available for public inspection not later than 15 days prior to the beginning of each fiscal year.

CITY OF OPELOUSAS, LOUISIANA

Schedule of Current and Prior Year Audit Findings
and Management's Corrective Action Plan (Continued)
Year Ended August 31, 2019

2019-010 Payments to Consultants

Fiscal year finding initially occurred: Unknown

CONDITION: The City paid retainer fees to a computer consultant and a lobbying firm during the year ended August 31, 2019. Detailed invoices were not provided by these vendors to demonstrate the actual work performed.

CRITERIA: Article 7, Section 14 of the Louisiana Constitution which provides that funds, credit, property, or things of value to the state or any political subdivision shall not be loaned, pledged, or donated to or for any person, association, or corporation, public or private.

CAUSE: The City misinterpreted the restrictions related to payments made to consultants.

EFFECT: Based upon the documentation provided, the City cannot demonstrate that it received actual services or a fair value for the services. As a result, these payments may constitute a donation and could violate Article 7, Section 14 of the Louisiana Constitution which provides that funds, credit, property, or things of value to the state or any political subdivision shall not be loaned, pledged, or donated to or for any person, association, or corporation, public or private.

RECOMMENDATION: The City should ensure that future contracts with attorneys and other consultants are for a specified hourly rate and require documentation of services provided prior to the payment and that no payments are made for work not performed.

MANAGEMENT'S CORRECTIVE ACTION PLAN: The City now requires that any consultant provide written documentation of all work, purchases, and labor hours performed before payment can be issued. Consultant payments to the lobbying firm and computer consultant were discontinued after the September 2018 and March 2019 invoices, respectively.

2019-011 Delinquent Filing/Collection and Payment of Sales Taxes

Fiscal year finding initially occurred: 2019

CONDITION: The City was delinquent in filing and remitting sales taxes that should have been collected during 2018 and was assessed penalties and interest totaling \$5,974 for these delinquent filings. As a result of tax notices received, the City investigated the matter and discovered that sales tax rates

CITY OF OPELOUSAS, LOUISIANA

Schedule of Current and Prior Year Audit Findings
and Management's Corrective Action Plan (Continued)
Year Ended August 31, 2019

had been misapplied from April 2016 through January 2020 resulting in a net under collection of sales taxes on water sales to nonresidential customers.

CRITERIA: LA R.S. 47:301 provides for the collection of sales taxes from customers and requires tax returns be filed with the Louisiana Department of Revenue.

CAUSE: The individual responsible for collecting sales taxes and filing tax returns was terminated in a prior year and these duties were not immediately reassigned. Prior to termination this individual changed the sales tax rate in the computer billing system.

EFFECT: The City failed to file and remit sales taxes and misapplied sales tax rates resulting in a net under collection of sales taxes on water sales to nonresidential customers.

RECOMMENDATION: The City should develop policies and procedures and monitor its reporting requirements to ensure proper laws are being followed.

MANAGEMENT'S CORRECTIVE ACTION PLAN: The City is now and has been filing sales tax returns timely since December 2018. The City has corrected the sales tax rate applied to water sales to nonresidential customers as of February 1, 2020.

C. Management Letter

A management letter was issued related to City of Opelousas operating deficits and outstanding loans in the ORECD program.

Part II: Prior Year Findings:

A. Internal Control Over Financial Reporting

2018-001 Application of Generally Accepted Accounting Principles (GAAP)

CONDITION: The City does not have adequate internal controls over recording the entity's financial transactions or preparing its financial statements, including the related notes in accordance with generally accepted accounting principles (GAAP).

RECOMMENDATION: Management should evaluate the additional costs required to achieve the desired benefit and determine if it is economically feasible in relation to the benefit received.

CURRENT STATUS: Resolved.

CITY OF OPELOUSAS, LOUISIANA

Schedule of Current and Prior Year Audit Findings
and Management's Corrective Action Plan (Continued)
Year Ended August 31, 2019

2018-002 Utility Bill Collections

CONDITION: During a test of utility accounts of the City's customers, it was noted that some accounts are not being paid in full or timely, and the customers, including employees, continue to receive service in violation of the City's utility cut-off policy.

RECOMMENDATION: Management should consistently comply with its written policies and procedures in the future and cut-off utility services of customers, including employees, who do not pay within the time limit stated in the policy.

CURRENT STATUS: Resolved.

2018-003 Purchasing Procedures

CONDITION: In our examination of the City's purchasing procedures, we found numerous incidents in which the Police Department failed to obtain purchase orders as required by the purchasing policy. Officers were found to be making several purchases within one day, each under the \$300 purchase order requirement threshold in an apparent effort to avoid obtaining a purchase order.

RECOMMENDATION: Management should comply with its written policies and procedures in the future and ensure purchase orders are obtained for all purchase in excess of the \$300 purchase order threshold.

CURRENT STATUS: Unresolved. See item 2019-001.

2018-004 Approval of Invoices for Payment

CONDITION: The City lacks proper controls over the processing and approval of invoices for payment. In several instances, invoices were paid without proper approval.

RECOMMENDATION: Management should comply with its written policies and procedures in the future and ensure all invoices submitted for payment are properly approved prior to processing for payment.

CURRENT STATUS: Resolved.

CITY OF OPELOUSAS, LOUISIANA

Schedule of Current and Prior Year Audit Findings
and Management's Corrective Action Plan (Continued)
Year Ended August 31, 2019

2018-005 Timekeeping System

CONDITION: Employees of the City are not consistently utilizing the electronic timekeeping system. Employees maintain manual timesheets that do not agree to the time clock report generated at the end of each pay period.

RECOMMENDATION: Management should enforce its policy requiring employees to utilize the electronic timekeeping system and ensure that electronic timecards are attached to the manual time sheets to evidence actual time worked.

CURRENT STATUS: Unresolved. See item 2019-002.

2018-006 Excessive Pay to Lifeguards

CONDITION: According to City officials, lifeguards are tasked with monitoring the North Park pool during designated pool hours during the summer months. At any given time, there should be two to three lifeguards on duty. Based upon an examination of timesheets for summer lifeguards, the City paid an average of 15 lifeguards per day for hours in excess of the pool's stated hours of operation.

RECOMMENDATION: Management should implement policies and procedures to ensure that payments made to employees are for actual time worked.

CURRENT STATUS: Resolved.

2018-007 Inadequate Controls over Police Identification

CONDITION: The City lacks proper controls over badges issued to police officers. Badges issued are not numbered and no listing of outstanding badges is maintained. Based upon a review of invoices, several badges purchased indicate professions such as Nurse and Minister. Discussions with City officials indicated that members of the public have been returning these badges to the Police Department.

RECOMMENDATION: It is recommended that the City evaluate controls over police officer identification and implement procedures to ensure only serving City of Opelousas police officers are provided such credentials.

CURRENT STATUS: Resolved.

CITY OF OPELOUSAS, LOUISIANA

Schedule of Current and Prior Year Audit Findings
and Management's Corrective Action Plan (Continued)
Year Ended August 31, 2019

2018-008 Late Payment of Invoices

CONDITION: During the year, the City paid several invoices after the due date resulting in late fees being assessed.

RECOMMENDATION: It is recommended that the City process and pay invoices timely and by the due date.

CURRENT STATUS: Unresolved. See item 2019-003.

B. Compliance

2018-009 Asset Management

CONDITION: The City has not implemented procedures to ensure a listing of the City's capital assets is maintained and monitored as required by LA R.S. 24:515. Also, no physical inventory of capital assets was performed during the year ending August 31, 2018.

RECOMMENDATION: The City should implement control procedures to ensure assets are properly monitored as required by LA R.S. 24:515 and annual inventory inspections reconcile to the City's asset listing.

CURRENT STATUS: Unresolved. See 2019-005.

2018-010 Transfer of Unclaimed Property

CONDITION: The City has not reported unclaimed property in the form of refunds of deposits returned as undeliverable to the State Treasurer as required by LA R.S. 9:159-160.

RECOMMENDATION: The City should implement policies and procedures to comply with the laws regarding remitting unclaimed property to the State Treasurer.

CURRENT STATUS: Unresolved. See 2019-006.

CITY OF OPELOUSAS, LOUISIANA

Schedule of Current and Prior Year Audit Findings
and Management's Corrective Action Plan (Continued)
Year Ended August 31, 2019

2018-011 Affixation of Compensation for City Clerk, Chief of Police, and Fire Chief

CONDITION: The City failed to affix the compensation of the City Clerk, Chief of Police, and Fire Chief by ordinance as required by LA R.S. 33:404.1.

RECOMMENDATION: The City should implement policies and procedures to comply with the laws regarding compensation of municipal officers.

CURRENT STATUS: Resolved.

2018-012 Noncompliance with Public Bid Law

CONDITION: The City had recurring purchases of fuel and oil from one vendor that exceeded \$30,000. The City was unable to provide documentation that bids were solicited for these purchases as required by LA R.S. 38:2212.

RECOMMENDATION: The City should comply with the requirements of LA R.S. 38:2212 by advertising for bids and obtaining the required bids and/or quotes, as applicable, to ensure compliance with the bid law.

CURRENT STATUS: Resolved.

2018-013 Audit of Traffic Citations

CONDITION: The Opelousas Police Department records division employees conduct quarterly audits of all traffic citations; however, this information is not provided to the City Clerk of review.

RECOMMENDATION: A quarterly audit of traffic tickets should be conducted by the City Clerk as required by state law.

CURRENT STATUS: Unresolved. See 2019-007.

CITY OF OPELOUSAS, LOUISIANA

Schedule of Current and Prior Year Audit Findings
and Management's Corrective Action Plan (Continued)
Year Ended August 31, 2019

- 2018-014 Conference Related Travel Paid for City Attorney
- CONDITION: The City paid conference related travel costs on behalf of the city attorney.
- RECOMMENDATION: The City should not pay conference related travel costs for the city attorney.
- CURRENT STATUS: Resolved.
- 2018-015 Failure to Publish Minutes
- CONDITION: The City did not publish minutes for all of its public meetings within a reasonable period of time.
- RECOMMENDATION: The City should comply with LA R.S. 42:20B and 43:144 and publish all minutes in accordance with state law.
- CURRENT STATUS: Unresolved. See 2019-008.
- 2018-016 Budget – Public Participation
- CONDITION: The City failed to advertise the original and amended budget for fiscal year 2018. The City adopted the fiscal year 2018 operating budget on October 10, 2017, after the fiscal year ended, and only six days after being introduced.
- RECOMMENDATION: The City should comply with LA R.S. 39:1305(B) and 39:1306(D) and publish all required notices in accordance with state law.
- CURRENT STATUS: Unresolved. See 2019-009.
- 2018-017 Payments to Consultants
- CONDITION: The City paid monthly retainer fees to a computer consultant and a lobbying firm during the year ended August 31, 2018. Detailed invoices were not provided by these vendors to demonstrate the actual work performed.
- RECOMMENDATION: The City should ensure that future contracts with attorneys and other consultants are for a specified hourly rate and require documentation of services provided prior to the payment and that no payments are made for work not performed.
- CURRENT STATUS: Partially resolved. See 2019-010.

CITY OF OPELOUSAS, LOUISIANA

Schedule of Current and Prior Year Audit Findings
and Management's Corrective Action Plan (Continued)
Year Ended August 31, 2019

2018-018 Improper Disposal of Traffic Citations

CONDITION: The City was unable to locate within the City Court database three of five LACE tickers selected for testing. It is believed by City Court employees that these tickets were never routed to the District Attorney's office.

RECOMMENDATION: The City should comply with state law when processing traffic citations and ensure that each traffic citation written is sent to the proper court.

CURRENT STATUS: Resolved.

2018-019 Noncompliance with Public Bid Law

CONDITION: The City was unable to provide documentation of compliance with the public bid law in connection with the purchase of an electronic football scoreboard for the recreation department.

RECOMMENDATION: The City should comply with the requirements of LA R.S. 38:2212 by advertising for bids and obtaining the required bids and/or quotes, as applicable, to ensure compliance with the bid law.

CURRENT STATUS: Resolved.

2018-020 Payment of Undocumented Travel Costs

CONDITION: The City paid travel costs for the Mayor and one employee to attend a conference in Canada; however, no documentation was available to evidence the business purpose of the trip.

RECOMMENDATION: The City should establish policies and procedures to ensure that the business purpose of all travel is properly documented and that only travel costs directly related to City business be paid.

CURRENT STATUS: Resolved.

CITY OF OPELOUSAS, LOUISIANA

Schedule of Current and Prior Year Audit Findings
and Management's Corrective Action Plan (Continued)
Year Ended August 31, 2019

2018-021 Reimbursement in Excess of Actual Cost Incurred

CONDITION: The City reimbursed the Mayor for travel costs in excess of the amount actually expended.

RECOMMENDATION: The City should establish policies and procedures to ensure that the reimbursements are made for actual costs incurred.

CURRENT STATUS: Resolved.

2018-022 Budget Noncompliance

CONDITION: Total expenditures in the General Fund exceeded budgeted expenditures by 12% or \$1,866,129.

RECOMMENDATION: The City should periodically compare actual activity to budgeted amounts and adopt budgetary amendments as necessary to cause compliance with state statute.

CURRENT STATUS: Resolved.

2018-023 Late Report Issuance

CONDITION: The City's audit report was not complete until after the deadline imposed by state law.

RECOMMENDATION: The City should submit all financial reports within the appropriate time prescribed by state law.

CURRENT STATUS: Resolved.

KOLDER, SLAVEN & COMPANY, LLC

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MANAGEMENT LETTER

The Honorable Julius Alsandor, Mayor
and Members of the Board of Aldermen
City of Opelousas, Louisiana

We have completed our audit of the basic financial statements of the City of Opelousas, Louisiana for the year ended August 31, 2019, and submit the following recommendations for your consideration:

- (1) No payments have been received on outstanding ORECD program loans receivable in several years. Liens were filed against borrowers in past years. It is recommended that the City consult with legal counsel regarding options available to pursue collection of these past due balances.
- (2) The Sales Tax Fund experienced a deficit during the current year of \$1,551,668. Continued deficit spending could result in the City not having the resources to pay current expenses. The City should evaluate operations to determine methods to increase revenues and/or reduce expenditures in order to operate at a surplus.
- (3) The ELWW Enterprise Fund experienced a deficit during the current year of \$1,872,639. Continued deficit spending could result in the City not having the resources to pay current expenses. The City should evaluate operations to determine methods to increase revenues and/or reduce expenses in order to operate at a surplus.

In conclusion, we express our appreciation to you and your staff, particularly to your office staff, for the courtesies and assistance rendered to us during the performance of our audit. Should you have any questions or need assistance in implementing our recommendations, please feel free to contact us.

Kolder, Slaven & Company, LLC
Certified Public Accountants

Ville Platte, Louisiana
February 20, 2020

CITY OF OPELOUSAS, LOUISIANA

Statewide Agreed-Upon Procedures Report

Year Ended August 31, 2019

KOLDER, SLAVEN & COMPANY, LLC

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INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

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To the Honorable Julius Alsandor, Mayor,
Members of the Board of Aldermen,
And the Louisiana Legislative Auditor

We have performed the procedures enumerated below, which were agreed to by the City of Opelousas, Louisiana (City) and the Louisiana Legislative Auditor (LLA) on the control and compliance (C/C) areas identified in the LLA's Statewide Agreed-Upon Procedures (SAUPs) for the fiscal period September 1, 2018 through August 31, 2019. The City's management is responsible for those C/C areas identified in the SAUPs.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and applicable standards of *Government Auditing Standards*. The sufficiency of these procedures is solely the responsibility of the specified users of this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

The procedures and associated findings are as follows:

Written Policies and Procedures

1. Obtain and inspect the entity's written policies and procedures and observe that they address each of the following categories and subcategories (if applicable to public funds and the entity's operations):
 - a) ***Budgeting***, including preparing, adopting, monitoring, and amending the budget
Written policies and procedures were obtained and do not address the functions noted above.
 - b) ***Purchasing***, including (1) how purchases are initiated; (2) how vendors are added to the vendor list; (3) the preparation and approval process of purchase requisitions and purchase orders; (4) controls to ensure compliance with the public bid law; and (5) documentation required to be maintained for all bids and price quotes.
Written policies and procedures were obtained and address the functions noted above.
 - c) ***Disbursements***, including processing, reviewing, and approving
Written policies and procedures were obtained and address the functions noted above.
 - d) ***Receipts/Collections***, including receiving, recording, and preparing deposits. Also, policies and procedures should include management's actions to determine the completeness of all collections

for each type of revenue or agency fund additions (e.g. periodic confirmation with outside parties, reconciliation to utility billing after cutoff procedures, reconciliation of traffic ticket number sequences, agency fund forfeiture monies confirmation).

Written policies and procedures were obtained and address the functions noted above.

- e) **Payroll/Personnel**, including (1) payroll processing, and (2) reviewing and approving time and attendance records, including leave and overtime worked.

Written policies and procedures were obtained and do not address the functions noted above.

- f) **Contracting**, including (1) types of services requiring written contracts, (2) standard terms and conditions, (3) legal review, (4) approval process, and (5) monitoring process

Written policies and procedures were obtained; however, they do not address the following: standard terms and conditions and monitoring process.

- g) **Credit Cards (and debit cards, fuel cards, P-Cards, if applicable)**, including (1) how cards are to be controlled, (2) allowable business uses, (3) documentation requirements, (4) required approvers of statements, and (5) monitoring card usage (e.g., determining the reasonableness of fuel card purchases)

Written policies and procedures were obtained; however, they do not address the following: required approvers of statements.

- h) **Travel and expense reimbursement**, including (1) allowable expenses, (2) dollar thresholds by category of expense, (3) documentation requirements, and (4) required approvers

Written policies and procedures were obtained and address the functions noted above.

- i) **Ethics**, including (1) the prohibitions as defined in Louisiana Revised Statute 42:1111-1121, (2) actions to be taken if an ethics violation takes place, (3) system to monitor possible ethics violations, and (4) requirement that all employees, including elected officials, annually attest through signature verification that they have read the entity's ethics policy.

Written policies and procedures were obtained; however, they do not address the following: actions to be taken if an ethics violation takes place, system to monitor possible ethics violations, and requirement that all employees, including elected officials, annually attest through signature verification that they have read the entity's ethics policy.

- j) **Debt Service**, including (1) debt issuance approval, (2) continuing disclosure/EMMA reporting requirements, (3) debt reserve requirements, and (4) debt service requirements.

Written policies and procedures were obtained and do not address the functions noted above.

- k) **Disaster Recovery/Business Continuity**, including (1) identification of critical data and frequency of data backups, (2) storage of backups in a separate physical location isolated from the network, (3) periodic testing/verification that backups can be restored, (4) use of antivirus software on all systems, (5) timely application of all available system and software patches/updates, and (6) identification of personnel, processes, and tools needed to recover operations after a critical event.

Written policies and procedures were obtained and do not address the functions noted above.

Board or Finance Committee

(The following procedures are not applicable because there were no exceptions noted in year 1.)

2. Obtain and inspect the board/finance committee minutes for the fiscal period, as well as the board's enabling legislation, charter, bylaws, or equivalent document in effect during the fiscal period, and:

- a) Observe that the board/finance committee met with a quorum at least monthly, or on a frequency in accordance with the board's enabling legislation, charter, bylaws, or other equivalent document.
- b) For those entities reporting on the governmental accounting model, observe that the minutes referenced or included monthly budget-to-actual comparisons on the general fund and major special revenue funds, as well as monthly financial statements (or budget-to-actual comparisons, if budgeted) for major proprietary funds. *Alternately, for those entities reporting on the non-profit accounting model, observe that the minutes referenced or included financial activity relating to public funds if those public funds comprised more than 10% of the entity's collections during the fiscal period.*
- c) For governmental entities, obtain the prior year audit report and observe the unassigned fund balance in the general fund. If the general fund had a negative ending unassigned fund balance in the prior year audit report, observe that the minutes for at least one meeting during the fiscal period referenced or included a formal plan to eliminate the negative unassigned fund balance in the general fund.

Bank Reconciliations

3. Obtain a listing of client bank accounts for the fiscal period from management and management's representation that the listing is complete. Ask management to identify the entity's main operating account. Select the entity's main operating account and randomly select 4 additional accounts (or all accounts if less than 5). Randomly select one month from the fiscal period, obtain and inspect the corresponding bank statement and reconciliation for selected each account, and observe that:
 - a) Bank reconciliations include evidence that they were prepared within 2 months of the related statement closing date (e.g., initialed and dated, electronically logged).
Obtained bank reconciliations noting that they were prepared within 2 months of the related statement closing date.
 - b) Bank reconciliations include evidence that a member of management/board member who does not handle cash, post ledgers, or issue checks has reviewed each bank reconciliation (e.g., initialed and dated, electronically logged).
Obtained bank reconciliations noting that they include evidence of review by a member of management who does not handle cash, post ledgers, or issue checks.
 - c) Management has documentation reflecting that it has researched reconciling items that have been outstanding for more than 12 months from the statement closing date, if applicable.
There is no documentation that management has researched reconciling items that have been outstanding for more than 12 months from the statement closing date.

Collections (excluding EFTs)

(The following procedures are not applicable because there were no exceptions noted in year 1.)

4. Obtain a listing of deposit sites for the fiscal period where deposits for cash/checks/money orders (cash) are prepared and management's representation that the listing is complete. Randomly select 5 deposit sites (or all deposit sites if less than 5).
5. For each deposit site selected, obtain a listing of collection locations and management's representation that the listing is complete. Randomly select one collection location for each deposit site (i.e. 5 collection locations for 5 deposit sites), obtain and inspect written policies and procedures relating to employee job duties (if no written policies or procedures, inquire of employees about their job duties)

at each collection location, and observe that job duties are properly segregated at each collection location such that:

- a) Employees that are responsible for cash collections do not share cash drawers/registers.
 - b) Each employee responsible for collecting cash is not responsible for preparing/making bank deposits, unless another employee/official is responsible for reconciling collection documentation (e.g. pre-numbered receipts) to the deposit.
 - c) Each employee responsible for collecting cash is not responsible for posting collection entries to the general ledger or subsidiary ledgers, unless another employee/official is responsible for reconciling ledger postings to each other and to the deposit.
 - d) The employee(s) responsible for reconciling cash collections to the general ledger and/or subsidiary ledgers, by revenue source and/or agency fund additions are not responsible for collecting cash, unless another employee verifies the reconciliation.
6. Inquire of management that all employees who have access to cash are covered by a bond or insurance policy for theft.
7. Randomly select two deposit dates for each of the 5 bank accounts selected for procedure #3 under “Bank Reconciliations” above (select the next deposit date chronologically if no deposits were made on the dates randomly selected and randomly select a deposit if multiple deposits are made on the same day). *Alternately, the practitioner may use a source document other than bank statements when selecting the deposit dates for testing, such as a cash collection log, daily revenue report, receipt book, etc.* Obtain supporting documentation for each of the 10 deposits and:
- a) Observe that receipts are sequentially pre-numbered.
 - b) Trace sequentially pre-numbered receipts, system reports, and other related collection documentation to the deposit slip.
 - c) Trace the deposit slip total to the actual deposit per the bank statement.
 - d) Observe that the deposit was made within one business day of receipt at the collection location (within one week if the depository is more than 10 miles from the collection location or the deposit is less than \$100).
 - e) Trace the actual deposit per the bank statement to the general ledger.

Non-Payroll Disbursements (excluding card purchases/payments, travel reimbursements, and petty cash purchases)

8. Obtain a listing of locations that process payments for the fiscal period and management’s representation that the listing is complete. Randomly select 5 locations (or all locations if less than 5). *Obtained a listing of locations that process payments for the fiscal period and management’s representation that the listing is complete.*
9. For each location selected under #8 above, obtain a listing of those employees involved with non-payroll purchasing and payment functions. Obtain written policies and procedures relating to employee job duties (if the agency has no written policies and procedures, inquire of employees about their job duties), and observe that job duties are properly segregated such that:
- a) At least two employees are involved in initiating a purchase request, approving a purchase, and placing an order/making the purchase.
- At least two employees are involved in initiating a purchase request, approving a purchase, and placing an order/making the purchase.*

- b) At least two employees are involved in processing and approving payments to vendors.
At least two employees are involved in processing and approving payments to vendors.
- c) The employee responsible for processing payments is prohibited from adding/modifying vendor files, unless another employee is responsible for periodically reviewing changes to vendor files.
The employee responsible for processing payments is not prohibited from adding/modifying vendor files, however another employee is responsible for periodically reviewing changes to vendor files.
- d) Either the employee/official responsible for signing checks mails the payment or gives the signed checks to an employee to mail who is not responsible for processing payments.
The employee responsible for signing checks gives the signed checks to an employee to mail who is not responsible for processing payments.

10. For each location selected under #8 above, obtain the entity's non-payroll disbursement transaction population (excluding cards and travel reimbursements) and obtain management's representation that the population is complete. Randomly select 5 disbursements for each location, obtain supporting documentation for each transaction and:

- a) Observe that the disbursement matched the related original invoice/billing statement.
Observed that disbursements matched the related original invoice/billing statement.
- b) Observe that the disbursement documentation included evidence (e.g., initial/date, electronic logging) of segregation of duties tested under #9, as applicable.
Disbursement documentation included evidence of segregation of duties tested.

Credit Cards/Debit Cards/Fuel Cards/P-Cards

11. Obtain from management a listing of all active credit cards, bank debit cards, fuel cards, and P-cards (cards) for the fiscal period, including the card numbers and the names of the persons who maintained possession of the cards. Obtain management's representation that the listing is complete.

Obtained a listing of all active credit cards, bank debit cards, fuel cards, and P-cards for the fiscal period, including the card numbers and the names of the persons who maintained possession of the cards, and management's representation that the listing is complete.

12. Using the listing prepared by management, randomly select 5 cards (or all cards if less than 5) that were used during the fiscal period. Randomly select one monthly statement or combined statement for each card (for a debit card, randomly select one monthly bank statement), obtain supporting documentation, and:

- a) Observe that there is evidence that the monthly statement or combined statement and supporting documentation (e.g., original receipts for credit/debit card purchases, exception reports for excessive fuel card usage) was reviewed and approved, in writing (or electronically approved), by someone other than the authorized card holder.

Monthly statements were obtained and did not contain evidence of written review and approval by someone other than the authorized cardholder.

- b) Observe that finance charges and late fees were not assessed on the selected statements.

No finance charges or late fees were assessed on the selected statements.

13. Using the monthly statements or combined statements selected under #12 above, excluding fuel cards, randomly select 10 transactions (or all transactions if less than 10) from each statement, and obtain supporting documentation for the transactions (i.e. each card should have 10 transactions subject to testing). For each transaction, observe that it is supported by (1) an original itemized receipt that identifies precisely what was purchased, (2) written documentation of the business/public purpose, and (3) documentation of the individuals participating in meals (for meal charges only). For missing receipts, the practitioner should describe the nature of the transaction and note whether management had a compensating control to address missing receipts, such as a “missing receipt statement” that is subject to increased scrutiny.

Each transaction was supported by an original itemized receipt. Transactions are not supported by written documentation of the business/public purpose. There were no charges for meals.

Travel and Travel-Related Expense Reimbursements (excluding card transactions)

(The following procedures are not applicable because there were no exceptions noted in year 1.)

14. Obtain from management a listing of all travel and travel-related expense reimbursements during the fiscal period and management’s representation that the listing or general ledger is complete. Randomly select 5 reimbursements, obtain the related expense reimbursement forms/prepaid expense documentation of each selected reimbursement, as well as the supporting documentation. For each of the 5 reimbursements selected:
- a) If reimbursed using a per diem, agree the reimbursement rate to those rates established either by the State of Louisiana or the U.S. General Services Administration (www.gsa.gov).
 - b) If reimbursed using actual costs, observe that the reimbursement is supported by an original itemized receipt that identifies precisely what was purchased.
 - c) Observe that each reimbursement is supported by documentation of the business/public purpose (for meal charges, observe that the documentation includes the names of those individuals participating) and other documentation required by written policy (procedure #1h).
 - d) Observe that each reimbursement was reviewed and approved, in writing, by someone other than the person receiving reimbursement.

Contracts

(The following procedures are not applicable because there were no contracts initiated or renewed during the fiscal period.)

15. Obtain from management a listing of all agreements/contracts for professional services, materials and supplies, leases, and construction activities that were initiated or renewed during the fiscal period. *Alternately, the practitioner may use an equivalent selection source, such as an active vendor list.* Obtain management’s representation that the listing is complete. Randomly select 5 contracts (or all contracts if less than 5) from the listing, excluding the practitioner’s contract, and:
- a) Observe that the contract was bid in accordance with the Louisiana Public Bid Law (e.g., solicited quotes or bids, advertised), if required by law.
 - b) Observe that the contract was approved by the governing body/board, if required by policy or law (e.g. Lawrason Act, Home Rule Charter).
 - c) If the contract was amended (e.g. change order), observe that the original contract terms provided for such an amendment.

- d) Randomly select one payment from the fiscal period for each of the 5 contracts, obtain the supporting invoice, agree the invoice to the contract terms, and observe that the invoice and related payment agreed to the terms and conditions of the contract.

Payroll and Personnel

(The following procedures are not applicable because there were no exceptions noted in year 1.)

16. Obtain a listing of employees/elected officials employed during the fiscal period and management's representation that the listing is complete. Randomly select 5 employees/officials, obtain related paid salaries and personnel files, and agree paid salaries to authorized salaries/pay rates in the personnel files.
17. Randomly select one pay period during the fiscal period. For the 5 employees/officials selected under #16 above, obtain attendance records and leave documentation for the pay period, and:
 - a) Observe that all selected employees/officials documented their daily attendance and leave (e.g., vacation, sick, compensatory). (Note: Generally, an elected official is not eligible to earn leave and does not document his/her attendance and leave. However, if the elected official is earning leave according to policy and/or contract, the official should document his/her daily attendance and leave.)
 - b) Observe that supervisors approved the attendance and leave of the selected employees/officials.
 - c) Observe that any leave accrued or taken during the pay period is reflected in the entity's cumulative leave records.
18. Obtain a listing of those employees/officials that received termination payments during the fiscal period and management's representation that the list is complete. Randomly select two employees/officials, obtain related documentation of the hours and pay rates used in management's termination payment calculations, agree the hours to the employee/officials' cumulative leave records, and agree the pay rates to the employee/officials' authorized pay rates in the employee/officials' personnel files.
19. Obtain management's representation that employer and employee portions of payroll taxes, retirement contributions, health insurance premiums, and workers' compensation premiums have been paid, and associated forms have been filed, by required deadlines.

Ethics

20. Using the 5 randomly selected employees/officials from procedure #16 under "Payroll and Personnel" above, obtain ethics documentation from management, and:

Obtained a listing of employees/elected officials employed during the fiscal period and management's representation that the listing is complete. Randomly selected 5 employees/officials.

- a. Observe that the documentation demonstrates each employee/official completed one hour of ethics training during the fiscal period.

One of the five employees tested did not have documentation demonstrating one hour of ethics training completed.

- b. Observe that the documentation demonstrates each employee/official attested through signature verification that he or she has read the entity's ethics policy during the fiscal period.

No such documentation was available regarding employees/officials attesting through signature verification that he or she has read the entity's ethics policy during the fiscal period.

Debt Service

(The following procedures are not applicable because there were no exceptions noted in year 1.)

21. Obtain a listing of bonds/notes issued during the fiscal period and management's representation that the listing is complete. Select all bonds/notes on the listing, obtain supporting documentation, and observe that State Bond Commission approval was obtained for each bond/note issued.
22. Obtain a listing of bonds/notes outstanding at the end of the fiscal period and management's representation that the listing is complete. Randomly select one bond/note, inspect debt covenants, obtain supporting documentation for the reserve balance and payments, and agree actual reserve balances and payments to those required by debt covenants (including contingency funds, short-lived asset funds, or other funds required by the debt covenants).

Other

(The following procedures are not applicable because there were no exceptions noted in year 1.)

23. Obtain a listing of misappropriations of public funds and assets during the fiscal period and management's representation that the listing is complete. Select all misappropriations on the listing, obtain supporting documentation, and observe that the entity reported the misappropriation(s) to the legislative auditor and the district attorney of the parish in which the entity is domiciled.
24. Observe that the entity has posted on its premises and website, the notice required by R.S. 24:523.1 concerning the reporting of misappropriation, fraud, waste, or abuse of public funds.

Management's Response:

Management of the City concurs with the exceptions and are working to address the deficiencies identified.

We were not engaged to and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on those C/C areas identified in the SAUPs. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

The purpose of this report is solely to describe the scope of testing performed on those C/C areas identified in the SAUPs, and the result of that testing, and not to provide an opinion on control or compliance. Accordingly, this report is not suitable for any other purpose. Under Louisiana Revised Statute 24:513, this report is distributed by the LLA as a public document.

Kolder, Slaven & Company, LLC
Certified Public Accountants

Ville Platte, Louisiana
February 20, 2020